

Voretigene Neparvovec for Biallelic *RPE65*-Mediated Retinal Disease: Effectiveness and Value

Draft Evidence Report

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Prepared for



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The Midwest Comparative Effectiveness Public Advisory Council (Midwest CEPAC) – a core program of ICER – provides a public venue in which the evidence on the effectiveness and value of health care services can be discussed with the input of all stakeholders. Midwest CEPAC seeks to help patients, clinicians, insurers, and policymakers interpret and use evidence to improve the quality and value of health care.

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The findings contained within this report are current as of the date of publication. Readers should be cognizant that new evidence may emerge following the publication of this report that could potentially influence the results. ICER may revisit its analyses in a formal update to this report in the future. In the development of this report, ICER's researchers consulted with several clinical experts, patients, manufacturers, and other stakeholders. The following clinical experts provided input that helped guide the ICER team as we shaped our scope and report. None of these individuals is responsible for the final contents of this report or should be assumed to support any part of this report, which is solely the work of the ICER team and its affiliated researchers.

For a complete list of stakeholders from whom we requested input, please visit: https://icer-review.org/material/voretigene-stakeholder-list/.

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List of Acronyms Used in this Report

AAV2	Adeno-Associated Viral Serotype 2
AE	Adverse Event
CS	Contrast Sensitivity
CβA	Chicken Beta Actin
EOSRD	Early Onset Severe Retinal Dystrophy
FST	Full-Field Light Sensitivity Threshold
ICO	International Council of Ophthalmology
IRD	Inherited Retinal Dystrophy
ІТТ	Intent To Treat (includes all subjects enrolled and randomized)
LCA	Leber Congenital Amaurosis
LogMAR	LOGarithm of the Minimum Angle of Resolution
LUX	SI unit of illumination; one lumen per square meter
mITT	Modified Intent To Treat (includes all subjects exposed to investigational agent)
MLMT	Multi-Luminance Mobility Testing
ОСТ	Optical Coherence Tomography
PDUFA	Prescription Drug User Fee Act
PLR	Pupillary Light Reflex
PP	Per Protocol
RP	Retinitis Pigmentosa
RPE	Retinal Pigment Epithelium
SAE	Serious Adverse Event
SECORD	Severe Early Childhood Onset Retinal Dystrophy
TEAE	Treatment Emergent Adverse Event
VA	Visual Acuity
VF	Visual Field
VN	Voretigene Neparvovec
vg	Vector Genomes

1. Background

1.1 Introduction

Background

Inherited retinal diseases (IRDs) are an important cause of childhood blindness and affect approximately 1 in 2300 people worldwide.^{1,2} A number of IRDs are caused by recessive mutations in the gene *RPE65* that codes for the protein RPE65. RPE65 (retinal pigment epithelium-specific 65 kDa protein; retinoid isomerohydrolase) is found in the retinal pigment epithelium where it plays a critical role in the regeneration of light-reacting proteins in the retina.³

Mutations that affect both copies of the gene *RPE65* (biallelic mutations) cause Leber Congenital Amaurosis, type 2 (LCA2), Early Onset Severe Retinal Dystrophy (EOSRD) and Severe Early Childhood-onset Retinal Dystrophy (SECORD), Retinitis Pigmentosa type 20 (RP20), and other phenotypes.⁴⁻⁷ All of these different disorders are rare, and their exact prevalence is unknown. Distinctions among these disorders may reflect the amount of remaining RPE65 activity, but these may also reflect clinical difficulties in assigning correct phenotypic diagnoses.⁸ Preliminary estimates from the manufacturer suggest that there are between 1,000 and 3,000 patients in the US with *RPE65*-mediated IRDs.⁹

Patients with these disorders have progressive vision loss, which varies depending on the type of mutation and other factors. Patients may become severely visually impaired during childhood, adolescence, or early adulthood.^{3,4,7}

Effective treatments to reverse IRDs or slow their progression have generally been unavailable. Voretigene neparvovec (LUXTURNA[™], Spark Therapeutics) is an investigational gene therapy. The FDA's Cellular, Tissue and Gene Therapies Advisory Committee unanimously recommended approval of voretigene neparvovec (VN) on October 12, 2017 for the treatment of vision loss due to confirmed biallelic *RPE65* mediated-IRD, and a decision by the FDA (Prescription Drug User Fee Act (PDUFA)) is expected as of January 12, 2018. ⁹

If approved, VN would be the first therapy entering the market in the US that treats a disease using gene therapy. The first two gene therapies approved in Europe have price tags ranging from \$650,000 to \$1 million, and some analysts anticipate similar or higher prices for the cost of VN.^{10,11} Key elements of an assessment of a gene therapy, therefore, must address how to capture all relevant aspects of the value of gene therapies; how to translate that understanding into considerations of value-based pricing; and how to evaluate the potential for innovative payment mechanisms to help balance long-term value with short-term affordability concerns (<u>https://icer-review.org/wp-content/uploads/2017/03/ICER-Gene-Therapy-White-Paper-030317.pdf</u>).

Scope of the Assessment

The scope for this assessment is described on the following pages using the PICOTS (Population, Intervention, Comparators, Outcomes, Timing, and Settings) framework. Evidence was collected from available randomized controlled trials. Observational studies and case series were considered for inclusion as well, given the limited evidence base for VN.

Our evidence review included input from patients and patient advocacy organizations, data from regulatory documents, information submitted by manufacturers, and other grey literature when the evidence met ICER standards (for more information, see https://icer-review.org/methodology/icers-methods/icer-value-assessment-framework/grey-literature-policy/).

Analytic Framework

The analytic framework for this assessment is depicted in Figure 1.1.

Figure 1.1. Analytic Framework



Populations

The population of focus for this review was all persons with vision loss due to biallelic *RPE65*-mediated retinal disease.

Interventions

The intervention of interest was subretinal injections of VN.

Comparators

The comparator was best supportive treatment. This included correction of refractive error, lowvision aids, and optimal access to educational and work-related opportunities.

Outcomes

Outcome measures included tests of retinal function, such as visual acuity, full-field sensitivity testing (FST), and tests of functional vision, such as the multi-luminance mobility test (MLMT) used in the phase III trial of VN.¹² All outcomes are described in the clinical effectiveness section.

Discussions with patient groups highlighted certain outcomes that we assessed as the evidence allowed. These included improvements in visual acuity, improvements in night vision, and a halting or slowing of disease progression. The ability to navigate obstacles in lower light settings, for example, can translate into increased mobility and independence, which can have a significant impact on a visually-impaired individual's quality of life and productivity. We also looked for evidence on patient-reported quality of life.

Timing

Evidence on intervention effectiveness and harms were derived from studies of any duration.

Settings

All relevant settings were considered, including inpatient, clinic, and office settings.

Value Framework Considerations

ICER has modified its value assessment framework for treatments of certain ultra-rare conditions (<u>http://icer-review.org/material/final-ultra-rare-adaptations/</u>). Biallelic *RPE65*-mediated retinal disease meets ICER's criteria for an "ultra-rare" condition.

Although modifications to the framework were made after the initiation of this report, the present document takes into account the adaptations and accords VN all the appropriate advantages that

would have been expected had the framework been in place prior to the beginning of the assessment process.

2. The Topic in Context

Inherited Retinal Diseases

The advent of genetic testing over the last 20 years has revolutionized the diagnosis of IRDs. Clinical diagnosis is difficult and, when compared with genetic testing, has been found to incorrectly distinguish among individuals with the same mutation and categorize individuals with distinct mutations into similar phenotypes (Figure 2.1).^{4,7,13} The American Academy of Ophthalmology recommends genetic testing and counselling as an important component of the assessment of patients with IRDs: "Methods for identifying the genetic cause of IRDs have advanced significantly in recent years, such that a causative mutation can be identified in up to 60-80% of patients with inherited retinal disorders. Genetic testing is appropriate for most patients with presumed genetically caused retinal degeneration."¹⁴

Leber Congenital Amaurosis (LCA), also known as congenital or early-infantile blindness, is one of the most severe IRDs. It accounts for around 5% of all inherited retinopathies and is present in approximately 20% of children attending schools for the blind.¹³ The diagnosis is based on blindness or severe visual impairment presenting in infancy (frequently before age six months), the oculo-digital sign (poking, rubbing, and/or pressing of the eyes), nystagmus, and changes on the electroretinogram.^{13,15} However, universally agreed-upon diagnostic criteria are lacking.¹⁵ While some congenital retinal visual impairments are accompanied by other neurological features, LCA is limited to dystrophy of the retina.¹³

Mutations in many different genes result in LCA (Figure 2.2).^{7,16} Each of these genes can exhibit a great number of mutations. LCA type 2 (LCA2), the LCA due to biallelic *RPE65* mutations, has been associated with about 125 different identified gene mutations to date.⁹ Considering the number of genes and mutations involved, IRDs are one of the most genetically diverse groups of inherited disorders.¹⁷

The natural history of LCA varies with the genes and mutations involved. Overall, patients with *RPE65* mutations (LCA2), which account for about 6% of gene mutations causing LCA, tend to have better visual functions than typically seen in other LCA patients with visual acuity often of 20/50 or better early in life.^{18,19} These patients may show temporary mild improvements in visual acuity, but inexorably decline after a time of stability, usually reaching a level of inability to see hand motion (20/20,000) in adulthood.^{9,13,20} Even if visual acuity remains relatively preserved up to adolescence, declines in visual field are observed from infancy.⁴ Regardless of different levels of decline in visual acuity or peripheral vision among patients with biallelic *RPE65*-mediated inherited retinal disease, all patients with this type of mutation are visually impaired at low levels of lighting.²¹

Conversely, while LCA comprises various gene mutations (including *RPE65*), a number of disorders due to *RPE65* mutations have different names. The diagnoses of Early Onset Severe Retinal Dystrophy (EOSRD), Severe Early Childhood-onset Retinal Dystrophy (SECORD), and early-onset RP are increasingly considered milder forms of LCA2.⁷ In a retrospective chart review of 70 patients with biallelic mutations in *RPE65*, patients initially received 20 distinct clinical diagnoses, 44% had more than one diagnosis over the course of their care, and of those the average number of diagnoses was three. Clinical diagnoses of both RP and LCA were made in 13% of the patients (Figure 2.1).⁴



Figure 2.1. Initial Clinical Diagnosis in 70 patients with biallelic mutations in RPE65⁴



Figure 2.2. Cumulative Number of Identified LCA Genes¹⁶

The disease process of RPE65-mediated IRD starts with the rod photoceptors, necessary for peripheral vision and night vision, and later progresses to the cone photoceptors in the macula that are necessary for visual acuity and color vision. The disease process involves two distinct processes: a biochemical blockade leading to malfunctioning rods and degenerative processes leading to the death of cells of the retinal pigment epithelium (RPE), a single layer of cells that form the blood-retina barrier and nourish photoreceptors.^{9,21} The mechanisms responsible for the degenerative processes that lead to the absence of light perception are not well understood.²¹

The activity of the gene *RPE65* is essential for the chain of chemical reactions transforming light into electrical signals called the visual cycle (Figure 2.3). *RPE65* leads to the production of the protein RPE65, found in the retinal pigment epithelium (RPE) with a molecular weight of 65 kDa. RPE65 catalyzes a chemical reaction needed to produce 11-cis retinal, which is essential for the functioning of the rod photoceptors. Without 11-cis retinal peripheral and night vision would not be possible.

Depending on the *RPE65* mutation, the gene produces proteins which lack varying degrees of function. These proteins are often misfolded.²² Abnormal proteins are believed to contribute to retinal degeneration via direct cytotoxic effects, increasing the absorption of photons and leading to cell death.^{13,23,24} A lack of functioning RPE65 in the visual cycle also leads to the accumulation of cytotoxic retinal esters that contribute to cell death in the RPE.⁹



Figure 2.3. Visual Cycle¹³

Gene Therapy

Gene therapies modify the expression of genes to treat disease. These can involve strategies that repair genes or that introduce new genes into cells. The process of deliberately introducing functioning genes into cells is called transfection and is accomplished by using a vector, usually a virus.²⁵ The new gene can function either as an integral part of the genome, which means that the new properties will still be present when the cells divide, or it can function physically separated from the chromosomal DNA of the transfected cell and is usually not transmitted during the division of cells.²⁶ Delivering the gene to the right place and switching it on, avoiding immune responses that can either render the gene therapy ineffective or harm the patient, and making sure that the new gene doesn't disrupt the function of other genes, are some of central challenges of gene therapy.²⁵

Therapy with VN involves using a viral vector (adeno-associated virus serotype 2 [AAV2]) to transfect cells in the RPE with a functioning copy of *RPE65*. This does not repair or eliminate the defective gene, but rather introduces a normal copy of the gene into the cell. Over the last decade, AAV has been used as a vector of choice in gene therapies, having been used in well over 100 clinical trials.²⁷ Adeno-associated virus vector is believed to be safe for many different types of gene therapy as it does not cause any disease, cannot reproduce without a helper virus, is less immunogenic than other viruses, and can be manufactured to only include the genetic information of the gene being transferred for therapy.²⁸⁻³⁰ AAV2 has a specific affinity with retinal cells. The retina-brain barrier limits the distribution of the vector into other organs and creates an immune-privileged space limiting classical immune response, diminishing safety concerns about immune

The AAV2 vector must be delivered in close proximity to the retinal pigment epithelium (RPE), the region of the target cells for gene therapy. In order to access the retina during the procedure, it is necessary to completely remove the vitreous gel that fills the eye, a process called vitrectomy.³¹ Vitrectomy involves an incision into the eyeball and is a standard procedure used for various interventions on the retina and eye. Cataracts are the most common complication, but infections and tears of the retina may also occur.³²

After vitrectomy, the liquid containing the vector is injected into the space between the retina and the RPE, a "subretinal" injection. The subretinal injection is administered into or near the macula, the area of the retina needed for visual acuity, and can lead to macular holes and tears and to infection. Subretinal injection is not a common procedure, although it is performed for some other conditions, and the briefing document submitted by the manufacturer of VN mentions plans for intensive hands-on training of eye surgeons in the small number of centers that are expected to be authorized to administer VN.⁹

The recommended treatment regimen for VN is bilateral subretinal injections of 1.5E11 vg in 0.3 mL per eye. Each eye is treated separately but no more than 18 days apart. This spacing was designed to monitor for complications and reduce potential immune response from two administrations in a short timeframe.⁹

The therapeutic effects of gene therapy may not be permanent. Other AAV gene therapies have been studied, and treatment of *RPE65*-mediated IRD using AAV2 gene therapies other than VN showed limited duration of benefit.³³ In one study, the improvement in visual sensitivity peaked at 1 to 3 years after treatment and then declined with degeneration continuing at much the same rate as in the untreated retina.³⁴ In other studies, the treatment effect also declined a few years after injection.^{35,36}

The decline in visual function in different gene therapies for biallelic *RPE65*-mediated retinal disease can be either due to a limited effect of the gene therapy being used or due to degenerative processes that continue despite an improvement in photoreceptor functioning.

The gene therapies used to date have differed. The AAV viruses themselves have different structures and there are potentially important differences in the genetic material accompanying the normal *RPE65* gene, such as promoters and enhancers.²⁸ Furthermore, the preparation of the solution used for administering the treatment may be different. For example, VN is administered in a solution containing surfactant to help prevent loss of vector on surfaces of the materials used in delivering the vector.⁹ Due to these important differences, the efficacy and safety results of the different trials cannot be compared. As such, the systematic review on the comparative clinical effectiveness will be limited to the intervention VN.

With VN, the duration of effect is uncertain. It is important to consider the possibility of degenerative processes continuing despite an improvement in photoreceptor functioning. Indeed, the mechanisms responsible for these degenerative processes that are leading to the final stage of the disease, the absence of light perception, are not well understood. The mutated genes continue to produce mutant proteins in parallel to the functioning RPE65 produced by the normal gene delivered by transfection. As these mutant proteins are believed to contribute to retinal degeneration by different cytotoxic effects,^{13,23,24} it is possible that degeneration continues, in spite of continuing therapeutic effect of the gene therapy. Until there is long-term follow-up of individuals treated with VN, the duration of benefit will remain uncertain.

Concurrent Innovations

- A series of phase I/II trials have examined the efficacy of the synthetic prodrug QLT091001, for replacing enzymatic activity in patients deficient in 11-cis-retinal both in patients with *RPE65* mutations and in those with *LRAT* mutations.³⁷ These trials have had promising results;³⁸⁻⁴⁰ a phase III trial is due to commence in the near future.⁷
- As noted, retinal degeneration was seen to progress in some gene therapy trials. Neuroprotective therapies are currently being studied, and it has been proposed to eventually use them synergistically with gene therapy.⁴¹
- In animal models of gene therapy, new AAV vectors have been effective with intravitreal injections, potentially obviating the need for subretinal injections.⁴¹ Intravitreal injections are easier and safer than subretinal injections.
- The Argus[™] II retinal prosthesis system⁴² received an FDA Humanitarian Device Exemption in 2013 for "use in patients with severe to profound retinitis pigmentosa who meet the following criteria: 1) adults, age 25 years or older; 2) bare light or no light perception in both eyes."⁴³ We did not find any reports on its use specifically in LCA or in biallelic *RPE65*mediated retinal disease. A trial of stem cell treatments for various retinal degenerative diseases was started in 2016 and is expected to run until 2021.⁴⁴

Definitions

Biallelic: Affecting both copies of a specific gene (on the paternal and maternal chromosomes)⁴⁵

Cone cells: Photoreceptor cells in the central retina needed for color vision and visual acuity⁴⁶

Fovea: Small central area in the macula with the highest concentration of cones providing sharp vision⁴⁶

Intravitreal: Inside the vitreous humour, a transparent gel-like substance that fills the eye⁴⁶

Macula: Area of the retina where the cones are located, used in seeing fine detail⁴⁶

Rod cells: Photoreceptor cells in the outer regions of the retina used for peripheral and night vision⁴⁶

Vector: Vehicle, often a virus, to carry the new DNA into the cells of a patient with a genetic disease²⁵

Insights Gained from Discussions with Patients and Patient Groups

Educating a child with low vision takes significant amounts of time, energy, and money beyond that already required for any child. A treatment that delays the onset of visual impairment needs to be considered not simply in the number of years that visual loss is delayed, but also in terms of life stages. For example, being able to navigate on one's own in school can be very important, even if visual acuity is insufficient to learn without adaptive devices. Completing education and entering the work force is another important life stage where delaying visual loss can potentially have important affects on easing transitions that are required when first becoming employed.

Progressive vision loss can both create uncertainty for patients and require repeated re-adaptation of skills. We heard from patients that a therapy that stops decline in vision would be very important even if it did not improve vision. Such a therapy would provide greater certainty in decision making for the future base on stable skills and abilities.

Patients and patient advocacy organizations emphasized the challenges of growing up with low vision both for affected children and their parents/families. Individuals with *RPE65*-mediated retinal disease described the significant time and energy they have had to dedicate towards adapting to constantly deteriorating vision. Substantial adjustments are necessary for children to be able to perform at the same level as their peers in school, and their academic and career success may directly depend on the quality of assistive services and resources at their disposal. One mother who testified at the FDA's Cellular, Tissue, and Gene Therapies Advisory Committee meeting on VN, left her career to stay home and help "level the educational playing field" for her two visually-impaired sons.⁴⁷ This mother, along with other caregivers who participated in the meeting,

described the significant investments their families made in early intervention teachers, as well as the hundreds of hours spent learning braille, practicing how to navigate with a white cane, memorizing emergency escape routes, learning to cross the road safely, mapping out dark hallways at school, and completing homework assignments with assistance from special teachers and family members.⁴⁷

While such adaptations require considerable investments of time and resources, they are not sufficient in and of themselves to 'level the playing field.' Certain career tracks may remain out of reach for the visually-impaired population. One individual publicly stated, "I knew I could adapt to being a blind person but that my passions for math and science may not be realized and that was devastating."⁴⁷ Insufficient access to disability services, as well as society's orientation around the need for sight, puts many individuals with visual impairment at a disadvantage. According to the 2015 American Community Survey, only 15% of individuals with a visual disability earn a bachelor's degree or higher and just 28% find full-time/full-year employment.⁴⁸ Nearly 30% of blind Americans live below the poverty line.⁴⁸

Moreover, affected individuals often contend with feelings of social isolation. They may be perceived by others as "less intelligent" and may face bullying.⁴⁷ The inability of individuals with *RPE65*-mediated retinal disease to navigate independently in dimly-lit settings limits their ability to participate in social activities. Both patients and IRD clinical experts highlighted the inability to see in dark settings as among the most limiting features of conditions such as LCA. Several of the participants in the Phase III trial of VN noted that their condition did not permit them to participate in sports, go to the movies, leave the house without assistance on a cloudy day or after dusk, dine without special lighting accommodations, or even to see the facial features of friends and loved ones. One participant described her condition as follows: "it was like sunglasses over your eyes while looking through this little tunnel."⁴⁷ The potential for a therapy to increase light sensitivity and mobility in dim lighting, therefore raises great hope among the inherited retinal disease community. If VN receives FDA approval, patients and families are hoping the treatment will become rapidly available for all patients with biallelic *RPE65*-mediated retinal disease.

3. Summary of Coverage Policies and Clinical Guidelines

3.1 Coverage Policies

Besides supportive treatment, no other treatment is available to stop the progression or to improve vision for LCA and similar IRDs. Instead, individuals with IRD must turn to supportive services and rehabilitation services to address their needs as their vision wanes. Because these services are, many times, provided outside of the health care system, traditional coverage policies do not address the needs of visually impaired individuals. For example, while Medicare does cover some rehabilitative services, other supportive services, like white canes or guide dogs, are not covered by private or public payers. In 2002, the Centers for Medicare and Medicaid Services (CMS) issued a program memorandum indicating that individuals who are blind or visually impaired are eligible to receive rehabilitation services from covered providers as prescribed by a physician.⁴⁹ This includes therapeutic services relating to mobility, daily living activities, and other medically necessary rehabilitation goals.

In order to address these gaps in services, state-level agencies, national organizations, and local organizations have created different programming designed to support individuals with low vision or blindness, so as to provide services and supports not provided by the healthcare system. For example, the state of Missouri, through their Department of Social Services, provides rehabilitation services, such as job training, mobility, independent living training, children's services, and screening and treatment programs for the blind.⁴⁹ Other organizations, including American Council of the Blind, American Foundation for the Blind, Guide Dogs for the Blind, National Federation of the Blind, Foundation Fighting Blindness, and many others, provide services, resources, and funding to allow individuals to seek out the support they need.

3.2 Clinical Guidelines

The American Academy of Ophthalmology (AAO) has issued eye care guidelines for patients with inherited retinal disease. These guidelines focus on the diagnosis and screening of IRDs. Genetic testing and screening were particularly emphasized. These guidelines do not discuss treatment options as, until now, there have been few or no treatments available to individuals with IRDs.⁵⁰

We found no guidelines that discussed gene therapy as a treatment for IRDs.

4. Clinical Effectiveness

4.1 Overview

To inform our analysis of the comparative clinical effectiveness of VN for confirmed biallelic *RPE65*mediated inherited retinal diseases, we abstracted evidence from available clinical studies, whether in published or unpublished form (e.g., conference abstracts or presentations, FDA review documents).

Our population included individuals with *RPE65*-mediated inherited retinal diseases, particularly Leber Congenital Amaurosis type 2 (LCA2), Retinitis Pigmentosa type 20, Early Onset Severe Retinal Dystrophy (EOSRD), Rod Cone Dystrophy, and Severe Early Childhood Onset Retinal Dystrophy (SECORD).

Our primary intervention of interest was VN; studies of related *RPE65* gene therapies will be discussed in a contextual fashion. Because there is no current treatment for blindness caused by *RPE65*-mediated retinal diseases, we did not limit our search to any specific comparator, outcome, timing, or setting to capture the full universe of available data.

When reviewing clinical evidence in ultra-rare populations, ICER acknowledges the challenges of study design, recruitment, and availability of data on long-term outcomes. As such, we aim to add specific context to our findings, when possible.

4.2 Methods

Data Sources and Searches

Procedures for the systematic literature review on VN for *RPE65*-mediated retinal diseases followed established methods in systematic review research.⁵¹ We conducted the review in accordance with the Preferred Reporting Items for Systematic Reviews and Meta-Analyses (PRISMA) guidelines.⁵² The PRISMA guidelines include a checklist of 27 items, further detail of which is available in Appendix Table A1.

We searched MEDLINE, Cochrane Central Register of Controlled Trials, and EMBASE for relevant studies. We limited each search to English-language studies of human subjects and excluded articles indexed as guidelines, letters, editorials, narrative reviews, case reports, or news items. To supplement the above searches and ensure optimal and complete literature retrieval, we performed a manual check of the references of recent peer-reviewed publications and public

reports. Further details of the search algorithms, methods for study selection, and data extraction are available in Appendix A and Appendix D.

Study Selection

We included evidence from all relevant clinical studies, irrespective of whether they used a comparative study design. We did not include studies that used a product other than VN.

In recognition of the evolving science for gene therapy, we supplemented our review of published studies with data from conference proceedings, regulatory documents, information submitted by manufacturers, and other grey literature that met ICER standards for review (for more information, see https://icer-review.org/methodology/icers-methods/icer-value-assessment-framework/grey-literature-policy/). We excluded abstracts that reported data also available in peer-reviewed publications. Where data was only available from a press release, we did not include the information in our review.

Data Extraction and Quality Assessment

Data were extracted by one member of the research team and validated by two others. Because only one study was a randomized controlled trial, the overall quality of the supporting evidence was moderate. Attempts were made to negotiate with the sponsor to gain insight into endpoints that were missing or unclear. Where supplementary evidence was provided, it was incorporated into Section 4, as appropriate.

Assessment of Level of Certainty in Evidence

We used the <u>ICER Evidence Rating Matrix</u> (see Figure 4.1) to evaluate the evidence for a variety of outcomes. ICER does not change its approach to rating evidence for ultra-rare conditions. The evidence rating reflects a joint judgment of two critical components:

- a) The **magnitude** of the difference between a therapeutic agent and its comparator in "net health benefit" the balance between clinical benefits and risks and/or adverse effects AND
- b) The level of **certainty** in the best point estimate of net health benefit.⁵³



Comparative Clinical Effectiveness

A = "Superior" - High certainty of a substantial (moderate-large) net health benefit

B = "Incremental" - High certainty of a small net health benefit

C = "Comparable"- High certainty of a comparable net health benefit

D = "Negative"- High certainty of an inferior net health benefit

B+ = "Incremental or Better" - Moderate certainty of a small or substantial net health benefit, with high certainty of at least a small net health benefit

C+ = "Comparable or Better" - Moderate certainty of a comparable, small, or substantial net health benefit, with high certainty of at least a comparable net health benefit

P/I = "**Promising but Inconclusive**" - Moderate certainty of a comparable, small, or substantial net health benefit, and a small (but nonzero) likelihood of a negative net health benefit

C- = "Comparable or Inferior" - Moderate certainty that the point estimate for comparative net health benefit is either comparable or inferior

I = "Insufficient" - Any situation in which the level of certainty in the evidence is low

Assessment of Bias

As part of our quality assessment, we evaluated the evidence base for the presence of potential publication bias. Given the emerging nature of the evidence base for newer treatments, we performed an assessment of publication bias using the clinicaltrials.gov database of trials. We scanned the site to identify studies completed more than two years ago that would have met our inclusion criteria and for which no findings have been published. Any such studies may have provided qualitative evidence for use in ascertaining whether there was a biased representation of

study results in the published literature. For this review, we did not find evidence of any completed studies that have not been published.

Data Synthesis and Statistical Analyses

Data on relevant outcomes were summarized in evidence tables (see Appendix F) and are synthesized qualitatively in the text of the report.

4.3 Results

Study Selection

Our literature search identified 359 potentially relevant references (see Appendix Figure A1), of which 13 met our inclusion criteria; these citations related to four individual studies. Primary reasons for study exclusion included being the wrong type of study (non-interventional) or the wrong intervention (different vector).

Details of all included studies are summarized in Appendix F and in the sections that follow.

Key Studies

Three of the four key studies had no control arm; however, two studies used the patient's untreated eye as a control. A safety and proof of concept study enrolled three individuals. The Phase I study (Study 101) was a dose escalation trial that treated 12 participants in their worse eye. Study 102, a Phase I follow-on to Study 101, treated the same participants in their contralateral eye.

The recently published Phase III randomized control trial (Study 301, n=31) provides the best quality evidence on the clinical effectiveness of VN.

Long-term data from each study were included in our review, whether from publications or from conference proceedings. Data available only through a press release or annual report were not included in our evidence summary.

It is important to understand the challenges of completing large, randomized clinical trials in an ultra-rare disease population. ICER strives to consider feasibility constraints when reviewing evidence in these circumstances.

Phase III: Study 301

Study 301, the phase III trial of VN, enrolled 31 subjects randomized in a 2:1 fashion. Twenty-one subjects were randomized to treatment and 10 were randomized to treatment after one year (control cross-over). There was one dropout in each arm leaving 20 treated and nine control participants. Statistical analysis was performed on the intent-to-treat population and a modified intent-to-treat population (for a protocol deviation) (see Figure 4.2).



Figure 4.2. Study 301 Protocol Design^{31,54}

ITT, intent-to-treat; mITT, modified intent-to-treat.

The average age of subjects enrolled in the study was 15.1 years (SD 10.9; range 4-44). Participants had a confirmed biallelic *RPE65* genetic mutation, visual acuity worse than or equal to 20/60, and/or visual field less than 20 degrees in any meridian. See Table 4.1 for study demographics.

Most characteristics were balanced between the two groups, although US vs non-US participants and passing levels on the multi-luminance mobility test (MLMT; described in detail below) were imbalanced. At baseline, 57% of the intervention group passed the test at the lux level of <125 (vs. 40% in the control arm) and 43% of the intervention group passed at \geq 125 lux (vs. 60% in the control arm). It is unclear whether this imbalance affected the primary endpoint analysis, but imbalances like this are to be expected in trials with very few participants.

Table 4.1. Study 301 Demographics^{31,55}

	Intervention (N=21)	Control (N=10)
Mean (SD) Age	14.7 (11.8)	15.9 (9.5)
Male	9 (43%)	4 (40%)
Race	-	-
White	14 (67%)	7 (70%)
Asian	3 (14%)	2 (20%)
American Indian or Alaska Native	2 (10%)	1 (10%)
Black or African American	2 (10%)	0
Ethnicity (Not Hispanic)	16 (76%)	9 (90%)
US Resident	17 (81%)	6 (60%)
Less than 10 years old	9 (43%)	4 (40%)
MLMT Passing Level at Baseline	-	-
< 125 lux	12 (57%)	4 (40%)
≥ 125 lux	9 (43%)	15 (60%)

Quality of Individual Studies

Using criteria published by the US Preventive Services Task Force (USPSTF; see Appendix D), we rated the phase III trial (Study 301) to be of fair quality. An imbalance in the randomized cohort's ability to pass the MLMT, the inability to fully blind investigators or participants, and changes in endpoints from the original study design led to the fair rating. Studies that lacked a control group or were only available in grey literature sources were not assigned a quality rating. The limitations, uncertainties, and gaps in evidence are discussed in the Controversies and Uncertainties section.

Clinical Benefits

As with many ultra-rare conditions, the endpoints used in the clinical trials of VN are novel. This was necessary to account for the unique pathophysiology and patient-centric needs of those with biallelic *RPE65*-mediated retinal disease, which may differ from other retinal diseases such as macular degeneration. An in-depth explanation of each endpoint is provided prior to data presentation.

Primary Endpoint

Change in Bilateral Multi-luminance mobility test (MLMT)

The primary efficacy endpoint for Study 301 was change in bilateral multi-luminance mobility test (MLMT) performance.³¹ The MLMT was created by the study sponsor in conjunction with the FDA to define a quantifiable measure of functional vision that incorporates aspects of visual acuity, visual field, and light sensitivity.⁵⁶ The MLMT tests the ability to navigate an obstacle course at varying light levels and was designed to be a patient-centric endpoint for biallelic *RPE65*-mediated

retinal disease; however, the outcome could not directly assess real-world functional improvements.⁵⁷

The MLMT is a 5ft by 10ft obstacle course with 12 unique but standardized layouts, each with the same number of arrows, turns, and hazards (designed for a visual acuity of 20/200 on the Snellen chart).^{31,56} Participants are tested under seven different lighting conditions or lux levels.⁵⁷ Individuals without vision impairment pass this test at the lowest light level (1 lux) 100% of the time. Descriptions of each lux level and a visual model of the MLMT can be seen below in Figure 4.3.





Passing is defined as completing the course in three minutes or less with fewer than four errors (total obstacles=15; <0.25 accuracy).³¹ Each lux level is mapped to a number ranging from 0 to 6 with the lowest light level (1 lux) having the highest score (6). Passage at a 50-lux level corresponds to a score of 3 (see Table 4.2). Change in MLMT is calculated by taking the difference between the

baseline and 1-year score. Positive change numbers indicate passage at lower light levels (positive outcome).

Table 4.2.	Scoring for	Multi-Luminance	Mobility Test to	o Calculate	Change Score ³¹
------------	-------------	-----------------	------------------	-------------	----------------------------

Mapping of Passing Lux Level to Score								
Lux	1 4 10 50 125 250 400							
	(lowest)						(highest)	
Score	6	5	4	3	2	1	0	

Per the Study 301 protocol, participants were dark adapted for 40 minutes, randomly assigned a patched eye and were started at the lowest light levels, moving higher until they passed.⁵⁶ Participants were randomized to a new configuration of the test each walk to reduce the chance of course memorization.³¹ The walk was performed on each eye individually, as well as bilaterally (i.e., binocularly). The primary endpoint was reported as the bilateral change in MLMT score; however, change in scores for the first eye were reported as a secondary endpoint.³¹ Walks were performed at baseline, 30, 90, 180 and 365 days after randomization.³¹ A change of one light level in passing was considered clinically meaningful by the sponsor.⁹

All walks were audio and videotaped and scored by two masked, specially trained evaluators at a separate location from the testing site.³¹

The results show that participants treated with VN saw a difference of 1.6 (95% CI, 0.72 to 2.41) in their bilateral MLMT change score at 1 year compared to placebo (intervention arm score improvement of 1.8, control arm score improvement of 0.2).^{9,31} This result indicates that participants treated with VN were able to see in lower light conditions.

Zero participants in the intervention group had worsening MLMT scores at one year while three participants in the control group were unable to pass at their baseline lux level one year later.³¹ Additionally, 65% of the intent-to-treat intervention arm showed maximal improvement in MLMT (passing at 1 lux) as compared to zero participants in the control arm.³¹

As noted above, more patients in the intervention arm than the control arm were able to pass the test at low light levels (<125 lux) at baseline (57% vs 40%), suggesting that patients in the control arm had somewhat more advanced disease.³¹

	MLMT Score Change from to 1 Year in Intent-To-Treat Population										
	Intervention (n=21)	Control (n=10)	Difference (95% Cl)	P-value (from permutation test)							
Both eyes											
Mean (SD)	1.8 (1.1)	0.2 (1.0)	1.6 (0.72 to 2.41)	0.0013							
Range	0 to 4	-1 to 2	-	-							
Median (IQR)	2 (1 to 3)	0 (-1 to 1)	-	-							
First eye											
Mean (SD)	1.9 (1.2)	0.2 (0.6)	1.7 (0.89 to 2.52)	0.0005							
Range	0 to 4	-1 to 1	-	-							
Median (IQR)	2 (1 to 3)	0 (0 to 1)	-	-							
Second eye											
Mean (SD)	2.1 (1.2)	0.1 (0.7)	2.0 (1.14 to 2.85)	0.0001							
Range	0 to 5	-1 to 1	-	-							
Median (IQR)	2 (1 to 3)	0 (0 to 1)	-	-							

Table 4.3. Change in MLMT Score at 1 year³¹

Permutation test p-value represents the proportion of p-values that are smaller than the value observed in the actual dataset using Wilcoxon rank-sum and exact method.

Two-year data were recently presented at the Association for Research in Vision and Ophthalmology (ARVO) 2017 Meeting. Mean bilateral MLMT score change in the intervention cohort (original intervention) was 1.9 (SD, 1.1) showing that benefits were sustained after the first year.⁵⁴ Results from the cross-over control group were also presented (delayed intervention arm). All nine subjects in the cross-over control arm went on to receive VN after completing the protocolrequired control period. At one-year after treatment, these subjects showed a mean bilateral MLMT score change of 2.1 (SD, 1.6).⁵⁴ It is unclear why the delayed intervention cohort received greater benefit than the original intervention cohort; however, familiarity with the MLMT course and expectations may have played a role. See Figure 4.4 for lux score and change score data. Figure 4.4. Observed Mean Bilateral MLMT Lux Score in Modified Intent-to-Treat Participants Out to 2-years in Phase III Study⁹



Secondary Endpoints

Three secondary endpoints were evaluated in a hierarchical order: full-field light sensitivity (FST) using white light averaged over both eyes, monocular MLMT score change for the first treated eye, and visual acuity averaged over both eyes.⁹

Full-Field Light Sensitivity Threshold (FST)

Full-field light sensitivity testing was performed using both white and chromatic stimuli and was reported as log10(cd.s/m²). Light sensitivity testing is performed to assess photoreceptor response and a subject's perception of light sensitivity at different luminance levels.⁹ White and blue lights target the rod photoreceptors while red light targets cone photoreceptors.⁵⁸

In Study 301, participant's eyes were dilated, double patched and dark adapted for 40 minutes. Each eye was then tested (while the contralateral eye remained patched) using a Ganzfeld dome (a 40-cm dome shaped white screen).⁹ Lights flashed inside the dome alongside a sound (beep or buzz) to notify the participant to indicate whether they see the light flash or not. Light flashes vary in intensity from bright to dim.

The study sponsor indicated that FST is a valuable outcome for the IRD population because it is not affected by nystagmus, allows for testing of those with high levels of visual disability, and does not incorporate sampling bias from tests where specific areas of vision are targeted.⁹ As a disease predominantly defined by night blindness, full-field light sensitivity threshold testing was thought to be one of the most relevant measures to show benefit from VN therapy.⁹

For this measure, a negative result indicates improved light sensitivity.⁹ Clinically meaningful improvement in FST was identified as a 1 log change (10 dB).³¹

In Study 301, participants in the intent-to-treat intervention group saw an improvement in white light FST of -2.08 log 10(cd.s/m²) between baseline and 1-year with no improvement at 1-year in the control group (difference between groups: -2.11, 95% CI, -3.19 to -1.04) (Figure 4.5).³¹ Results were seen immediately after treatment and continued out to one-year. Data qualify issues in FST measurements included missing data from unreliable testing (protocol-related deviations).³¹ A quantitative description of missing data was not provided. The sponsor acknowledged that missing data was not imputed.³¹ It is unclear how missing data may have affected the results.





The modeled treatment group difference between the intervention arm and control arm in Study 301 at 1-year was -2.11 (95% CI, -3.19 to -1.04) log10(cd.s/m²).⁹ Two year data showed a -2.27

log10(cd.s/m²) in the original intervention arm indicating a durable response past the primary endpoint.⁵⁴ The cross-over control arm experienced a -2.86 log10(cd.s/m²) difference at 1-year.⁵⁴

An exploratory analysis modeled light sensitivity in red and blue light using a repeated measures model. The change in estimates of full-field light sensitivity with blue light averaged over both eyes was -1.96 log10(cd.s/m²) (SD 0.37) in the intervention arm versus a change of 0.13 log10(cd.s/m²) (SD 0.49) in the control arm (p-value=0.002).³¹ The change in estimates for full-field light sensitivity with red light averaged over both eyes was similar (intervention arm mean change -1.29 log10[cd.s/m²), SD 0.17; control arm mean change 0.16 log10[cd.s/m²), SD 0.24; p-value=<0.001).³¹

It was noted that 90% of subjects with improvements on the MLMT also had clinically meaningful improvement in light sensitivity (FST).³¹ A study to assess the relationship between found a strong correlation between these two measures (-0.74; p<0.001).⁵⁶

Change in First Treated Eye Multi-Luminance Mobility Test (MLMT)

Change in monocular MLMT scores for the first treated eye also showed a difference in score of 1.7 from baseline to 1-year between the intervention and control arm (see Table 4.4).^{31,55}

First Eye	Intervention N=21	Control N=10	Difference (95% Cl)	Permutation
Score Change			(0070 0.)	
Mean (SD)	<u>1.9 (1.2)</u>	<u>0.2 (0.6)</u>	<u>1.7</u>	<u>0.001</u>
			<u>(0.89 to 2.52)</u>	
Range (min, max)	<u>0 to 4</u>	<u>-1 to 1</u>		
Quartile				
25th	<u>1</u>	<u>0</u>		
Median	<u>2</u>	<u>0</u>		
75th	<u>3</u>	<u>1</u>		

Table 4.4. Change in First Eye MLMT Score at 1 year in Study 301³¹

Visual Acuity

Best corrected visual acuity (BCVA), or best vision an individual can achieve with the assistance of corrective lenses, averaged over both eyes, was evaluated as a secondary endpoint in Study 301. Using a scale adapted from Holladay,⁵⁹ which can calculate a visual acuity score for individuals who are unable to read conventional charts through the use of hand motion and counting fingers, investigators averaged together the BCVA of each individual eye. Over one year of follow-up, the mean treatment group difference (intervention – control) was -0.16 LogMAR (95% CI, -0.41 to 0.08; 0.029 decimals) which corresponded to a gain of 8.1 letters on the eye chart.⁹ A post-hoc analysis using a different scale from Lange and colleagues⁶⁰ found comparable results, although differences

reached statistical significance (9.0 letters in the intervention group vs. 1.6 letters in the control group; difference of 7.4 letters; 95% Cl 0.1 to 14.6; post-hoc p=0.0469).³¹

Study 301 investigators considered a meaningful change in visual acuity to be a gain of at least 15 letters (≤ 0.3 LogMAR) on the Early Treatment Diabetic Retinopathy Study eye chart. While no control participants achieved a meaningful change in visual acuity over the first year of the trial, six of 20 participants in the intervention group gained 15 or more letters in the first eye and four of 20 participants achieved such a change in the second eye.³¹

We heard from experts in the field that there are flaws with averaging visual acuity across both eyes, especially if one eye has extreme values. As part of our review, we assessed the individually-reported first and second eye visual acuity data published in the Study 301 supplement using a modified impairment method ((best eye*4+worst eye*1)/5 at baseline and 1-year) to calculate a "best eye visual acuity".^{31,61} We found that individuals in the treatment arm saw an average improvement in visual acuity of -0.17 LogMAR at 1-year compared to a smaller improvement of -0.03 LogMAR in the control group. We did not perform statistical analysis.

Additionally, the FDA reviewed the data on monocular eye improvements in the first year and found no statistically significant differences between the treatment and control groups.⁵⁵

Exploratory Endpoints

Visual Field

Visual field is an important outcome for biallelic *RPE65*-mediated retinal diseases. Unlike some other visual impairments, rods play a primary role in these diseases and degenerative loss of visual field is documented in the natural history.⁸ Nearly 100% of participants with *RPE65*-mediated retinal diseases were found to have peripheral retinal abnormality.⁴

Multiple visual field measures were used in Study 301 as exploratory endpoints. The Goldmann visual field (GVF) perimetry test was used to measure kinetic fields, while the Humphrey computerized test was used to measure static fields in the macula and fovea. Within the GVF, both III4e and V4e stimuli were used; however, the smaller III4e was used whenever possible.^a

Participants in Study 301 were tested in each eye individually. The Goldmann visual field test requires manual movement of a stimulus from non-seeing to seeing areas in the participant's visual field. Participants were instructed to press a button (or similar device) when the light became visible. Contour lines, also called isopters, were drawn to outline the visual fields. Scotomas, or areas of decreased light sensitivity, were mapped within these fields. Goldmann visual field (GVF) was reported as sum total degrees.³¹

^a The "III" defines the stimulus size III while the "4e" identifies the intensity of the stimulus used.

The Humphrey visual field (HVF) test utilizes a machine (computer) to assess visual field and has become more common in clinical practice than Goldmann perimetry. In a Humphrey examination, the participant hits a button when a light is seen in the periphery while eyes are focused centrally. In Study 301, the Humphrey analyzer focused on the central areas of the retina, namely the macula and fovea. Humphrey visual field data are reported in decibels (dB). For Humphrey macular VF, a Fastpac strategy with size V test stimulus was used.³¹

Goldmann visual field measurement showed a statistically significant difference in total sum degrees in the intervention group compared with the control group following treatment with VN (Table 4.5).³¹ However, differences in the median and mean baseline Goldmann visual field (sum total degrees) between the intervention and control arms were identified (median intervention = 153; median control = 372).³¹ It is unclear how these differences may have influenced the statistically significant finding in this secondary endpoint.

A statistically significant difference in macular threshold visual field was also reported; however, foveal sensitivity showed no differences between the arms (Table 4.5).³¹ Authors of the phase III study indicated that participants in the intervention group had foveal sensitivities closer to normal levels at baseline compared with those in the control group and therefore hypothesize that lack of significant findings may be due to the limited potential for improvement.³¹

Study 301 Visual Field Summary									
	Inte	rvention (n=	21)		Contr	ol (n=10)		1 year	
	Baseline	1 year	Change	Baseline	1 year	Change	Difference in Arms (95% CI)	P-value (post- hoc)	
Ν	20	20	19	10	9	9	-	-	
		Gold	dmann Visu	al Field III4e (Sum Total D	egrees)			
Mean	332.9	673.9	302.1	427.7	397.8	-76.7	378.7 (145.5	.0059	
(SD)	(413.3)	(423.7)	(289.6)	(372.3)	(367.3)	(258.7)	to 612.0)		
Median	153	592 (287	257	372 (109	349 (105	-4	-	-	
(IRQ)	(53 to	to 1045)	(19 to	to 686)	to 474)	(-186 to			
	469)		520)			31)			
		Hu	mphrey Vis	ual Field, Fov	eal Sensitivit	ty (dB)			
Mean	22.4 (6.8)	25.8 (9.1)	2.4	17.6 (8.9)	21.5 (8.9)	2.3	0.04	.18	
(SD)			(9.7)			(5.3)	(-7.1 to 7.2)		
Median	24	30	5	17	26	2	-	-	
(IRQ)	(19 to	(21 to 32)	(-1 to 7)	(11 to 27)	(17 to	(-1 to 3)			
	27)				28)				
		Hump	hrey Visual	Field, Macula	Threshold (mean dB)			
Mean	16.1 (5.5)	24.0 (8.0)	7.7	14.4 (8.0)	15.8 (7.4)	-0.2	7.9	0.0005	
(SD)			(6.2)			(1.7)	(3.5 to 12.2)		
Median	15	28	8	16	16	-1	-	-	
	(12 to	(19 to 29)	(4 to 13)	(10 to 22)	(13 to	(-1 to 1)			
	21)				21)				

Goldmann visual field and Humphrey macular threshold improvements were stable out to twoyears in the original intervention group.⁵⁴ Cross-over controls (delayed intervention) showed a mean change in sum total degrees in Goldmann visual field of 194.3 (244.7) and mean change in Humphrey visual field macula threshold of 5.23 (SD, 9.92) at one year.⁵⁴ Figure 4.6. Observed Mean Goldmann Visual Field Sum Total Degrees, Both Eyes, in Modified Intent-To-Treat Participants in Phase III Study⁹



Mean ± standard error. BL, baseline; GVF, Goldmann visual field; III4e, size and intensity of stimuli

Quality of Life

Study 301 included two patient-centric assessments, a modified visual function questionnaire (VFQ-25), and an in-home orientation and mobility assessment. Data presented to the FDA on the modified VFQ-25 can be seen in Table 4.6. Both subject-score and parent-score averages were significantly higher in the treated arm compared to the control arm at one year.⁹ The sponsor communicated that the modified VFQ-25 tool is not validated, presenting a major limitation in our assessment of the effect of VN on quality of life.

The in-home mobility assessment included independent specialists watching subjects in their personal environment and documenting aspects of functional visual abilities.³¹ A qualitative description of the findings provided to the FDA stated a correlation was found between improved MLMT scores and better in-home mobility testing outcomes; however, no data was available for this review.⁹

	Intervention Control		Intervention		Control		Difference			
		N=21		N=10		N=21		N=10	(Intervention-	Control)
		Obse	rved					hange from B	aseline	
	n	Mean (SD)	n	Mean (SD)	n	Mean (SD)	n	Mean (SD)	Difference	p- value
									95% CI	
					Sub	ject Scores				
Baseline	21	4.4 (1.4)	9	4.9 (1.5)	-	-	-	-	-	-
Year 1	20	7.0 (1.9)	9	5.1 (1.8)	20	2.6 (1.8)	9	0.1 (1.4)	2.4 (1.0 to 3.8)	0.001
Parent Scores										
Baseline	15	3.6 (1.3)	5	3.3 (1.7)	-	-	-	-	-	-
Year 1	15	7.5 (1.5)	5	3.1 (1.8)	15	3.9 (1.9)	5	-0.2 (1.3)	4.0 (2.1 to 6.0)	0.002

Table 4.6. Visual Function Questionnaire Average Scores (ITT)⁹

Harms

In total, 41 participants and 81 eyes are part of ongoing safety monitoring.⁹ At this time, more than ten individuals have been followed for safety issues for the past seven years.⁹ The risks of VN are most frequently related to the surgical component of the procedure (see Table 4.7).¹⁷ A full summary of treatment emergent adverse events on the full safety cohort can be found in Table 4.7.

	Phase I (N=12)	Phase III (N=29)	Total Population (N=41)
At least 1 TEAE	12 (100%)	29 (100%)	41 (100%)
Serious TEAE*	5 (42%)	4 (14%)	9 (22%)
TEAE Severity			
Mild	4 (33%)	10 (34%)	14 (34%)
Moderate	6 (50%)	15 (52%)	21 (51%)
Severe	2 (17%)	4 (14%)	6 (15%)
Vector-related TEAEs	0	3 (10%)	3 (7%)
Procedure-related TEAEs	10 (83%)	19 (66%)	29 (71%)
Ocular TEAEs	11 (92%)	19 (66%)	30 (73%)

Table 4.7. Summary of Treatment Emergent Adverse Events from Phase I and Phase III Studies⁹

*Phase I Serious TEAS: increased intraocular pressure, anal fistula, cryptorchidism, paresthesia, lower limb fracture; Phase III Serious TEAS: retinal disorder, convulsion, adverse drug reaction (2), menorrhagia, pneumonia; TEAES: Treatment Emergent Adverse Events

Secondary safety studies looked at the immune response to VN treatment and showed no cytotoxic responses to either the vector or the gene. Neutralizing antibodies remained near baseline after injection.⁶² Vector was found in the tears and blood of some participants, but no systemic immune responses were reported.^{31,63} One subject who underwent contralateral eye treatment in the phase I follow-on study had consistently increased antibody titers following their first treatment that did not materialize into clinical symptoms.⁵⁸ There are no data on whether reinjection in the same-eye
would cause an immune response, as same-eye retreatment has only been evaluated in animal studies.

Two treatment related serious adverse events following VN treatment occurred in the study population; one in the phase I follow-on trial and one in the phase III trial.⁵⁵

One participant in the phase I follow-on study developed a bacterial (*Staphylococcus epidermidis*) endophthalmitis after surgery. This individual was treated with intravitreal antibiotics and periocular steroids; however, due to increased intraocular pressure from these treatments, experienced irreversible optic atrophy.^{55,58} Data from this subject were not used in statistical analyses of efficacy.⁵⁸

In the phase III study, a participant with an average (both eye) visual acuity of 1.95 LogMAR at baseline experienced decreased central vision and foveal thinning leading to worse visual acuity at 1 year (4.0 LogMAR).³¹ Decreases in retinal thickness were also reported in *RPE65* gene therapy trials using a different vector following injection in the foveal area.⁶⁴

Most of the adverse events reported in the safety population were ocular in nature (63% subjects).⁵⁵ A summary of ocular-specific adverse events is reported in Table 4.8.

Ocular AEs	Subjects (N=41)	Treated Eyes (N=81)
Any ocular AE	30 (73%)	51 (63%)
Conjunctival Hyperemia	9 (22%)	9 (11%)
Increased Intraocular Pressure (IOP)	8 (20%)	10 (12%)
Cataract	7 (17%)	11 (14%)
Retinal Tear	4 (10%)	4 (5%)
Eye Pain	4 (10%)	4 (5%)
Corneal Dellen	3 (7%)	3 (4%)
Eye Inflammation	3 (7%)	5 (6%)
Subretinal Deposits	3 (7%)	3 (4%)
Endophthalmitis	1 (2%)	1 (1%)
Eye Irritation	3 (7%)	3 (4%)
Macular Hole	3 (7%)	3 (4%)
Maculopathy	2 (5%)	3 (4%)
Foveal Thinning	1 (2%)	2 (2%)
Retinal Hemorrhage	1 (2%)	1 (1%)
Fovea Dehiscence	1 (2%)	1 (1%)

Table 4.8. Summary of Ocular Adverse Events⁵⁵

Controversies and Uncertainties

There are limitations of the evidence base leading to many uncertainties. These include interpretation of the measured outcomes, duration of effect, variation of effect with age, and procedure technique.

Interpretation of Measured Outcomes

The endpoints used in the VN trials are novel. The primary endpoint, the multi-luminance mobility test (MLMT), was designed to capture a critical aspect of the disease process (i.e. being unable to navigate in low light); however, the test itself has not been correlated to outcomes measured in a real-world setting. As such, there remains uncertainty regarding what a one to two-unit improvement in MLMT score means for patients as they go about their day-to-day activities.

Duration of Effect

Long-term efficacy remains a question for this treatment. While four-year data are available in a select number of treated individuals, whether the benefits of VN last five years, 10 years, or a lifetime are unknown. A clinical expert involved in the phase I trial presented a testimonial to the FDA that the effects in navigating the MLMT did not diminish in two participants (single-eye treatment) after seven years. Even if treated retinal cells receive unlimited benefit, how that benefit may be offset by worsening vision from ongoing degeneration remains uncertain.

Individuals with an *RPE65* mutation have significant retinal degeneration leading to worse functional vision over time.⁶⁵ Whether VN has the potential to reduce or eliminate retinal degeneration is currently unknown; however, at least one researcher has published evidence that, in humans, *RPE65* gene therapy does not affect the progressive nature of retinal degeneration.³⁴ These studies used gene therapies other than VN, however. Multiple differences existed between these therapies and VN including the vector, manufacturing process, surgical procedure, and patients enrolled in the trials. This makes comparing outcomes across trials difficult. We are uncertain whether the deterioration seen in other therapies will occur in individuals who received VN. One challenge to assessing ongoing degeneration is the pace of deterioration in functional outcomes. It may take up to a decade to observe worsening in visual outcome measures in this population.¹⁷

Variability of Treatment Effect

Statements have been made by study investigators regarding improved efficacy in younger individuals with a healthier retinal structure.^{17,63} Data to support this are scant, although the youngest participants in the phase I study did show substantial improvements in the multi-luminance mobility test (MLMT) while older participants did not show such a pronounced benefit.⁶³ The phase III study included a greater number of younger individuals in the treatment arm as

compared to the control arm.⁹ Given the few candidates that have received treatment, an adequately-powered subgroup analysis of this question was not feasible. Testimonials provided to ICER and the FDA do point towards younger participants experiencing greater results after treatment.

The location of retinal injection plays a role in efficacy and safety of VN treatment. Whether efficacy improves when larger retinal areas are treated (at one time or over time with sequential treatment), has not yet been evaluated. The pathophysiology of rod versus cone contributions to visual function in this population and the effect of *RPE65* gene replacement on these types of photoreceptors is still unfolding.⁶⁴ When cells near the macula are targeted, there is a greater potential for improvements in visual acuity due to the larger number of cone photoreceptors in that region; however, due to the risk of macular holes, the phase III study avoided injection in this area.³¹ Similarly, visual field improvements were reported to be correlated to the area of retina covered by the injected vector.⁶³ Functional MRI studies confirmed that cortical activation is related to the area of injection. Dose escalation studies determined that a single injection of 0.3 ml (1.5x10¹¹ vg) was optimal for the desired outcome although a clear dose response was not found.⁶³ The sponsor has indicated that increased dosages and volumes have the potential to increase risk without associated benefits.⁹

Summary

Voretigene neparvovec was shown to provide a significant improvement in mobility under dim light conditions in the treatment group as compared to the control group in the phase III trial. Harms, although present, were related to the surgical aspects of administration. No systemic immune responses from the vector or gene were seen following treatment. While visual improvement past five years was described by clinical experts, no published data exists. Even if improvements persist in treated cells, it remains unclear whether long-term retinal degeneration is impacted by gene therapy.

Table 4.9. ICER Evidence Ratings



The clinical studies of VN for the treatment of biallelic *RPE65*-mediated inherited retinal diseases show promise; however, fewer than 50 individuals have received treatment worldwide, and published follow-up data is less than five years in any participant. As a treatment for an ultra-rare disease, methodological limitations are anticipated. The manufacturer of VN has stated that they will follow all subjects out to 15 years per regulatory requirements. Thus, long-term safety and efficacy data should be forthcoming.

The wide-ranging phenotypes and lack of clear improvement in some individuals lead to difficulty in identifying who will most benefit from treatment. Currently, signs point to highest efficacy in those individuals with healthy retinal cells (prior to degeneration or early degeneration) but no systematic subgroup analysis was reported using OCT evidence of retinal structure.

Voretigene neparvovec has a relatively good safety profile, although compared to not receiving treatment, there are harms that are not insignificant, including retinal damage and worsening vision. Similarly, no valid quality of life data has been reported, making it difficult to understand the value of this therapy to the individual. Participant testimonials provided at the FDA panel were overwhelmingly positive, however.

While many uncertainties remain, VN provided a small to substantial improvement over standard care. Thus, we consider the evidence on VN in biallelic *RPE65*-mediated inherited retinal diseases to be "incremental or better" (B+).

5. Comparative Value

5.1 Long-Term Cost Effectiveness

Overview

The primary aim of this analysis was to estimate the cost-effectiveness of VN for vision loss associated with biallelic *RPE65*-mediated inherited retinal disease compared to the standard of care. The model structure for this assessment is described below. The model was developed in Microsoft Excel. For this section of the report, any data inputs or sources that presented visual acuity in logMAR scale were converted to the decimal scale, using: $VA_{decimal} = 10^{(-VA_{logMAR})}$.

Cost-Effectiveness Model: Methods

Model Structure

We developed a *de novo* Markov model with two general health states: "alive with biallelic *RPE65*mediated retinal disease" and "dead". Within the alive individuals, we tracked vision-related clinical measures and quality of life. These measures were tracked over time for individuals who received VN and standard of care. This model structure was selected due to the limited availability of natural history data for biallelic *RPE65*-mediated inherited retinal disease, which precluded use of a more complex model structure.

Among those alive in the model, we tracked age, visual acuity, visual field, categorical visual impairment/blindness, and quality-of-life (Figure 5.1). Age was used to model life-expectancy.

Quality-of-life was modelled by applying an expected utility value by age group for the US population, then applying disutilities for visual impairment and blindness (see utilities methods section below for more detail). Visual acuity (best eye) and visual field (average of both eyes) was used to categorize individuals as not visually impaired, visually impaired, or blind (see clinical inputs methods section below for more detail). Ideally, we would use additional measures, such as the MLMT, to categorize individuals' visual impairment. However, data for these outcomes from VN trials were not available in metrics that could be linked and validated to these categories.

We used a US health care system perspective (i.e., focus on direct medical care costs only). However, *RPE65*-mediated inherited retinal disease is an ultra-rare condition where indirect and nonmedical costs comprise a substantial proportion of total costs, and these costs themselves are large. Therefore, we also included an analysis using a modified societal perspective which included direct medical costs as well as indirect costs for education, productivity loss, informal care, and nursing home care. For impact inventory see Appendix E. We used a 3% discount rate for costs and health outcomes. The model used one year cycles over a lifetime time horizon.

Figure 5.1 Model Framework



Target Population

The population for this analysis was individuals in the United States with biallelic *RPE65*-mediated inherited retinal disease. The modeled population reflected the VN clinical trial population, with an assumed mean age of 15 years and 43% male.³¹ We also modeled a population with a mean age of three years.

Treatment Strategies

The interventions assessed in this model were:

- Voretigene neparvovec (Spark Therapeutics)
- Standard of care (SoC)

SoC treatment for individuals with vision loss associated with biallelic *RPE65*-mediated inherited retinal disease does not generally include major vision-related interventions aside from regular physician visits and supportive care.

The model estimated the average amount of time patients live and their quality of life over time with VN or SoC. Utility-adjusted time spent in each health state was summed to provide estimates of expected quality-adjusted life years (QALYs) for each treatment arm.

Model outcomes of interest included:

- By intervention:
 - Total health care costs (discounted)
 - Life-years (discounted)
 - QALYs (discounted)
- Pairwise comparisons:
 - Incremental cost-effectiveness ratio (ICER) of VN treatment versus SoC (cost per QALY)
 - \circ ~ Incremental cost per additional blindness-free year for VN treatment versus SoC ~

Key Model Characteristics and Assumptions

We made several assumptions for this model (Table 5.1).

Assumption	Rationale
Biallelic <i>RPE65</i> -mediated inherited retinal disease and VN treatment do not affect mortality.	There is limited evidence that this disease or treatment affect mortality.
Treatment effect is maintained for 10 years, followed by a 10-year waning of effect, after which the rate of decline in vision is the same as with SoC.	Trial data for VN is limited to five years, and duration of treatment effect after that time is not known. As treatment effects do not appear to be changing at the five-year time point, we assumed a 10-year effect, as well as a waning period in which the rate of change is slower than SoC. We additionally modelled a lifetime treatment effect duration as a scenario analysis.
Impacted individuals receive two vision-related doctor visits per year.	Two doctor visits were assumed to be standard utilization for vision care.
Impacted individuals are considered visually impaired when VA<0.63 decimals or VF<1200 degrees, and blind when VA<0.015 decimals or VF<48 degrees based on the average of both eyes.	As defined in clinical categorizations.
Vision loss-related disutility is linearly proportional to visual acuity or visual field.	We created a function for disutility using two data points, for normal vision and blindness. We assume the relationship is linear between these points. See more detail in the utility methods section below.

VA=visual acuity; VF=visual field

Model Inputs

Clinical Inputs

Clinical Probabilities/Response to Treatment

We modeled categories of visual impairment and blindness based on visual acuity and visual field. We assumed that patients were considered visually impaired when they reached visual acuity <0.63 decimals or visual field <1200 degrees (as measured by Goldmann III4e). We assumed that patients were considered blind when they reached visual acuity <0.015 decimals or visual field <48 degrees (as measured by Goldmann III4e).⁶⁶

We created a function for visual acuity by age based on the natural history of disease (data was digitized from figure 3), assuming an exponential functional form (based on visual fit) in the figure then converting to the decimal scale.⁴ The resulting model form coefficients are shown in Table 5.2. To calculate the function for best eye visual acuity, we used the mean best eye visual acuity from the VN trial, 0.095 decimals, at mean age 15, to recalculate the intercept, and assumed the age coefficient and functional form were the same as for average visual acuity (Table 5.2).⁵⁴ For visual field, we used equivalent methods to create a function for the average visual field, using digitized natural history data. We assumed a linear functional form based on visual fit, and did not calculate best eye and worst eye separately.⁴

In order to model the effect of VN compared to SoC, we used the change in visual acuity between VN and SoC for average and best eye (Table 5.2).⁵⁴ We assumed this visual acuity would be maintained for the duration of the treatment effect, which was assumed to be 10 years. A 10-year treatment effect duration was selected because visual outcomes do not appear to be declining in five-year VN data, but effects in later years cannot be ensured. As discussed above, there are theoretical reasons to be concerned that the benefit may wane over time. After the treatment effect duration ends, patients entered a waning period, assumed to be 10 years. During the waning period, visual outcomes changed at a percentage of the SoC rate of change, based on the percentage of the waning period that has passed. For example, in year one of the waning period, the change in visual outcome would be 1/10 the SoC rate, and in year two would be 2/10 the SoC rate. After the waning period ends, we assumed that visual acuity for those treated with VN changed at the same rate at that of those treated with SoC.

Table 5.2. Visual Acuity (Decimal) Model and Visual Field (Sum Total Degrees from GoldmannIII4e) Inputs

Clinical Category	Value	Source
Average Eye Visual Acuity		
Function		
Functional Form	10^-	Assumed
	(function)	
Intercept	-0.55	Digitized data ⁴
Age Coefficient	0.04360	Digitized data ⁴
Best Eye Visual Acuity		
Function		
Functional Form	10^-	Assumed
	(function)	
Intercept	-0.63	Calculated using the function above and Russell, 2017 ³¹
Age Coefficient	0.04360	Assumed same as average eye
Change in Visual Acuity		
with Voretigene		
Neparvovec		
Average	0.099	Russell, 2017 ³¹
Best Eye	0.103	Russell, 2017 ³¹
Average Eye Visual Field		
Function		
Functional Form	linear	Assumed
Baseline at Age 15	363.81	Russell, 2017 ³¹
Age Coefficient	-24.27	Digitized data ⁴
Change in Visual Field	281.56	Russell, 2017 ³¹
with Voretigene		
Neparvovec, Average		
Duration of Treatment	10 years	Assumed
Effect		
Duration of Waning	10 years	Assumed
Period		

<u>Mortality</u>

We modeled mortality based on gender-specific United States life tables.⁶⁷ Biallelic *RPE65*mediated inherited retinal disease and VN treatment were assumed to have no effect on mortality.

<u>Utilities</u>

To calculate health related quality of life impacts due to visual loss, we used standard utility values for the US population by age group and gender, as measured by a telephone-administered

standardized measure of health status (EQ-5D) in non-institutionalized adults greater than 35 years old.⁶⁸ We assumed that expected utility for a healthy individual under age 35 was one.

We then applied disutilities for vision-related impairment. We calculated disutility based on visual acuity in the best eye and visual field average of both eyes, and used whichever showed greater disutility at a given time. We used published values for average disutility for blindness (-0.38, average of included studies with values for levels corresponding to "counting fingers" to "no light perception") (Table 5.3).⁶⁹ This source was chosen as it is not disease specific and is an aggregated value from several studies. We created a linear function for disutility between normal sight and blindness. Specifically, anyone with visual acuity of 0.63 decimals or above and visual field of 1200 degrees or above was assumed to have normal sight and no disutility. The disutility threshold for blindness was assumed to be at visual acuity 0.015 decimals and visual field of 48 degrees; disutility continued linearly until visual acuity and visual field reached 0 (Table 5.3). This resulted in the following formulas: Disutility = 0.62*visual acuity - 0.39, and Disutility = 0.00033*visual field - 0.40. For a person with visual acuity at 0.015 decimals or visual field at 48 degrees, the disutility would be 0. For a person with visual acuity at 0.015 decimals or visual field at 48 degrees, the disutility would be -0.38. Due to data limitations, we were not able to link MLMT with classifications of visual impairment.

Clinical Category	Value	Source				
Normal Sight						
Disutility	0	Assumed ⁷⁰				
Lower Threshold,	0.63	International Council of Ophthalmology, 2002 ⁷⁰				
Visual Acuity	decimals					
Lower Threshold,	1200	International Council of Ophthalmology, 2002 ⁷⁰				
Visual Field	degrees					
		Blind				
Disutility	-0.38	Average of included studies with values for levels corresponding to				
		counting fingers to no light perception ⁷¹				
Blindness Threshold,	0.015	International Council of Ophthalmology, 2002 ⁷⁰				
Visual Acuity	decimals					
Blindness Threshold,	48 degrees	International Council of Ophthalmology, 2002 ⁷⁰				
Visual Field						

Table 5.3. Utility Values for Health States

Adverse Events

We included three adverse events associated with VN use, based on adverse events categorized as moderate to severe in clinical trials, as shown in Table 5.4. Retinal tears were not included as they were assumed to be repaired during the surgery.

Table 5.4. Included Adverse Events

Adverse Event	Rate ³¹	Cost	Disutility
Eye Irritation	5%	\$80	0
		Source: CPT 99214	Assumed
Eye Pruritus, Ongoing	5%	\$80	0
		Source: CPT 99214	Assumed
Macular Hole/ Degeneration	5%	\$4,447	0.1372
		Source: DRG 124	

Economic Inputs

We assumed all affected individuals had two vision-related doctor visits per year. In addition, we assumed that those individuals categorized as blind (visual acuity of 0.015 decimals or below or visual field less than 150 degrees) had an additional annual cost of care for direct medical costs such as transportation, Braille equipment, and supplies (Table 5.5). We assumed a placeholder treatment cost of \$1,000,000 for VN, plus a cost for the surgery (Table 5.5). Additionally, we completed a modified societal perspective analysis that included indirect costs for education, productivity losses, informal care, and nursing home care for visually impaired and blind people (Table 5.5).⁶⁹

Table 5.5. Drug Cost Inputs

Cost Category	Value	Source
Direct Costs		
Voretigene Neparvovec	\$1,000,000	Placeholder
Physician Visit	\$80	CPT 99214
Surgery	\$4,876	DRG 177, Intraocular procedures
		without CC/MCC
Direct Cost Of Blindness, Annual	\$3,637	Examples include transportation,
		Braille equipment and supplies, and
		white canes. ⁷³
Indirect Costs*		
Education, Annual		
Additional Costs of Education for Visually Impaired	d or Blind Child Compo	ared to Normal Sighted Child
VI	sually impaired	1000 Jacob 201259
Age 0-17	\$11,984	Wittenborn 2013 ⁰⁵
	Blind	<u></u>
Age 0-17	\$11,984	Wittenborn 2013 ⁶⁹
Productivity Loss, Annual		
Vi	sually Impaired	
Age 18-39	\$9,930	Wittenborn 2013 ⁶⁹
Age 40-64	\$21,074	Wittenborn 2013 ⁶⁹
Age 65+	\$7,316	Wittenborn 2013 ⁶⁹
	Blind	
Age 18-39	\$18,068	Wittenborn 2013 ⁶⁹
Age 40-64	\$27,221	Wittenborn 2013 ⁶⁹
Age 65+	\$7,315	Wittenborn 2013 ⁶⁹
Informal Care, Annual		
Vi	sually Impaired	
Age 18-39	\$723	Wittenborn 2013 ⁶⁹
Age 40-64	\$398	Wittenborn 2013 ⁶⁹
Age 65+	\$376	Wittenborn 2013 ⁶⁹
	Blind	
Age 18-39	\$723	Wittenborn 2013 ⁶⁹
Age 40-64	\$398	Wittenborn 2013 ⁶⁹
Age 65+	\$376	Wittenborn 2013 ⁶⁹
Nursing Home Care, Annual		
Vi	sually impaired	Wittenhorn 201269
Aye 05+	ېخ,۵۷۶ Plind	wittenborn 2013**
Ane 65+	۵וווע \$7 988	Wittenhorn 2012 ⁶⁹
Aye UJT	005,14	

*Used in modified societal perspective only

Sensitivity Analyses

We ran one-way sensitivity analyses to identify the key drivers of model outcomes, using available measures of parameter uncertainty (i.e. standard errors) or plausible ranges for each input described in the model inputs section above. Probabilistic sensitivity analyses were also performed by jointly varying all model parameters over 5,000 simulations, then calculating 95% credible range estimates for each model outcome based on the results. We used normal distributions for age, gender, vision-related health outcomes and costs, and adverse event rates; beta distributions for utilities and disutilities. Additionally, we performed a threshold analysis by systematically altering the price of VN to estimate the maximum prices that would correspond to given willingness-to-pay (WTP) thresholds.

Scenario Analyses

We performed a scenario analysis in which we modelled a lifetime treatment effect duration for VN.

Model Validation

We used several approaches to validate the model. First, we provided preliminary methods and results to manufacturers, patient groups, and clinical experts. Based on feedback from these groups, we refined data inputs used in the model. Second, we varied model input parameters to evaluate face validity of changes in results. We performed model verification for model calculations using internal reviewers. Finally, we compared results to other cost-effectiveness models in other vision-related areas.

Cost-Effectiveness Model: Results

Base Case Results

We tracked best eye visual acuity and best eye visual field over time (Figure 5.2). Using these values, we tracked disutility over time, and calculated overall expected utility over time (Figure 5.3)



Figure 5.2. Best Eye Visual Acuity and Average Visual Field over Time for Patients at Age 15

Figure 5.3. Visual Disutility and Overall Utility over Time for Patients at Age 15



In the population receiving VN at age 15, the average total lifetime cost for individuals treated with VN was approximately \$1,032,600^b from a US health care system perspective. This included VN costs of \$1,004,900^b. Patients treated with VN also accumulated a total of approximately \$340 in adverse event costs, \$4,600 in physician visit costs, and \$22,800 in other blindness-related direct medical costs (Table 5.6). The average total lifetime cost for individuals treated with SoC was \$68,600, including approximately \$4,600 in physician visit costs and \$64,000 in other blindness-related direct medical costs (Table 5.6). Indirect costs were approximately \$420,600 for VN and \$500,100 for SoC. Voretigene neparvovec provided an additional 1.3 QALYs over the remaining lifetime of an individual, leading to an incremental cost-effectiveness ratio of approximately \$741,000^b per additional QALY gained from the US health care system perspective, and \$679,900^b

^b Includes \$1,000,000 price placeholder for voretigene neparvovec.

per additional QALY gained from the modified societal perspective. Voretigene neparvovec provided an additional 10.9 blindness-free years over the remaining lifetime of an individual, leading to a cost of approximately \$88,300^b per additional blindness-free year from the US health care system perspective, and \$81,000^b per additional blindness-free year from the modified societal perspective.

In the population receiving VN at age 3, the average total lifetime cost for individuals treated with VN was approximately \$1,023,600^b from a US health care system perspective. This included VN costs of \$1,004,900^b. Patients treated with VN also accumulated a total of approximately \$350 in adverse event costs, \$4,800 in physician visit costs, and \$13,600 in other blindness-related direct medical costs (Table 5.6). The average total lifetime cost for individuals treated with SoC was \$49,700, including approximately \$4,800 in physician visit costs and \$44,800 in other blindnessrelated direct medical costs (difference from older age group due to discounting) (Table 5.6). Indirect costs were \$420,800 for VN and \$480,300 for SoC. Voretigene neparvovec provided an additional 3.25 QALYs over the remaining lifetime of an individual, leading to an incremental costeffectiveness ratio of approximately \$299,600^b per additional QALY gained from the US health care system perspective, and \$281,300^b per additional QALY gained from the modified societal perspective. Voretigene neparvovec provided an additional 8.3 blindness-free years (difference from older age group due to discounting) over the remaining lifetime of an individual, leading to a cost of approximately \$117,600^b per additional blindness-free year from the US health care system perspective, and \$110,400^b per additional blindness-free year from the modified societal perspective.

 Table 5.6. Base Case Results for Voretigene Neparvovec Compared to SoC

Treatment	SoC	Voretigene	Incremental				
Treatment Age: 15							
Total Costs, US Health Care System Perspective	\$68,571	\$1,032,601 ^b	\$964,030 ^b				
Total Costs, Modified Societal Perspective	\$568,626	\$1,453,188 ^b	\$884,561 ^b				
Voretigene Costs	\$0	\$1,004,876 ^b	\$1,004,876 ^b				
AE Costs	\$0	\$341	\$341				
Vision-Related Physician Visit Costs	\$4,570	\$4,570	\$0				
Blindness Direct Costs	\$64,001	\$22,815	-\$41,186				
Indirect Costs	\$500,055	\$420,586	-\$79,469				
Total QALYs	15.85	17.15	1.30				
Blindness-Free Years	11.59	22.51	10.92				
ICER, US Health Care System Perspective			\$740,937/QALY ^b				
ICER, Modified Societal Perspective			\$679,858/QALY ^b				
\$/Additional Blindness Free Year, US Health Care System Perspective			\$88,285/QALY ^b				
\$/Additional Blindness Free Year, Modified Societal Perspective			\$81,007/QALY ^b				
Trea	tment Age: 3	·	·				
Total Costs, US Health Care System Perspective	\$49,653	\$1,023,625 ^b	\$973,972 ^b				
Total Costs, Modified Societal Perspective	\$529,993	\$1,444,389 ^b	\$914,396 ^b				
Voretigene Costs	\$0	\$1,004,876 ^b	\$1,004,876 ^b				
AE Costs	\$0	\$347	\$347				
Vision-Related Physician Visit Costs	\$4,839	\$4,839	\$0				
Blindness Direct Costs	\$44,814	\$13,563	-\$31,251				
Indirect Costs	\$480,340	\$420,763	-\$59,576				
Total QALYs	18.45	21.70	3.25				
Blindness-Free Years	18.36	26.65	8.29				
ICER, US Health Care System Perspective			\$299,625/QALY ^b				
ICER, Modified Societal Perspective			\$281,297/QALY ^b				
\$/Additional Blindness Free Year, US Health Care System Perspective			\$117,551/year ^b				
\$/Additional Blindness Free Year, Modified Societal Perspective			\$110,361/year ^b				

Sensitivity Analysis Results

To demonstrate effects of uncertainty on both costs and health outcomes, we varied input parameters using available measures of parameter uncertainty (i.e. standard errors) or plausible ranges to evaluate changes in cost per additional QALY for all model input parameters. We found that key drivers of the model were annual change in visual acuity, baseline visual acuity, and age for the older population; and disutility for blindness, cost of VN, and average visual acuity for the younger population (Figure 5.4). Results were similar for the modified societal perspective.

Figure 5.4. Tornado Diagram(s) for One-Way Sensitivity Analyses of Incremental Cost-Effectiveness Ratio for Voretigene Neparvovec versus Standard of Care for Individuals Who Receive Voretigene Neparvovec at Age 15 (top) and Age 3 (bottom) from the US Health Care System Perspective

	\$400,000	\$600,000	\$800,000	\$1,000,000	\$1,200,000	Parameter	Low Input Value	High Input Value
	-	-	-	Ī		Annual change in BEVA (SoC)	0.03	0.05
						Baseline Best VA	-0.51	-0.76
						Age at intervention	12.00	18.00
L5						Cost of voretigene	800000.00	1200000.00
e (Blindness disutility	-0.31	-0.46
Ag				Low Input Value	ue Result	Normal average VA	0.50	0.76
				High Input Val	ue Result	Best VA effectiveness	-0.12	-0.18
						Change in best eye VF with Voretigene	8.00	12.00
		I				Duration if waning effect	8.00	12.00
			.			Blindness, average VF	38.40	57.60
	\$200,000	\$250,000	\$300,000	\$350,000	\$400,000	Parameter	Low Input Value	High Input Value
	\$200,000	\$250,000	\$300,000	\$350,000	\$400,000	<u>Parameter</u> Blindness disutility	Low Input Value -0.31	High Input Value -0.46
	\$200,000	\$250,000 	\$300,000	\$350,000 	\$400,000	<u>Parameter</u> Blindness disutility Cost of voretigene	<u>Low Input Value</u> -0.31 800000.00	High Input Value -0.46 1200000.00
	\$200,000	\$250,000	\$300,000	\$350,000	\$400,000	Parameter Blindness disutility Cost of voretigene Normal average VA	Low Input Value -0.31 800000.00 0.50	High Input Value -0.46 1200000.00 0.76
3	\$200,000	\$250,000	\$300,000	\$350,000	\$400,000	Parameter Blindness disutility Cost of voretigene Normal average VA Baseline Best VA	Low Input Value -0.31 800000.00 0.50 -0.51	High Input Value -0.46 1200000.00 0.76 -0.76
ge 3	\$200,000	\$250,000	\$300,000	\$350,000	\$400,000	Parameter Blindness disutility Cost of voretigene Normal average VA Baseline Best VA Best VA effectiveness	Low Input Value -0.31 800000.00 0.50 -0.51 -0.12	High Input Value -0.46 1200000.00 0.76 -0.76 -0.18
Age 3	\$200,000	\$250,000	\$300,000	\$350,000	\$400,000	Parameter Blindness disutility Cost of voretigene Normal average VA Baseline Best VA Best VA effectiveness Change in best eye VF with Voretigene	Low Input Value -0.31 800000.00 0.50 -0.51 -0.12 8.00	High Input Value -0.46 1200000.00 0.76 -0.76 -0.18 12.00
Age 3	\$200,000	\$250,000	\$300,000	\$350,000 Low Input Va	\$400,000	Parameter Blindness disutility Cost of voretigene Normal average VA Baseline Best VA Best VA effectiveness Change in best eye VF with Voretigene Duration if waning effect	Low Input Value -0.31 800000.00 0.50 -0.51 -0.12 8.00 8.00	High Input Value -0.46 120000.00 0.76 -0.76 -0.18 12.00 12.00
Age 3	\$200,000	\$250,000	\$300,000	\$350,000 Low Input Va	\$400,000 a lue Result alue Result	Parameter Blindness disutility Cost of voretigene Normal average VA Baseline Best VA Best VA effectiveness Change in best eye VF with Voretigene Duration if waning effect Age at intervention	Low Input Value -0.31 800000.00 0.50 -0.51 -0.12 8.00 8.00 2.40	High Input Value -0.46 120000.00 0.76 -0.76 -0.18 12.00 12.00 3.60
Age 3	\$200,000	\$250,000	\$300,000	\$350,000 Low Input Va	\$400,000	Parameter Blindness disutility Cost of voretigene Normal average VA Baseline Best VA Best VA effectiveness Change in best eye VF with Voretigene Duration if waning effect Age at intervention Annual change in BEVA (SoC)	Low Input Value -0.31 800000.00 0.50 -0.51 -0.12 8.00 8.00 2.40 0.03	High Input Value -0.46 120000.00 0.76 -0.76 -0.18 12.00 12.00 3.60 0.05

We ran 5,000 Monte Carlo simulations for a probabilistic sensitivity analysis. We assumed a normal distribution with a standard error of \$102,000 around a placeholder price of \$1,000,000 for VN. We found that for the older population, VN had a nearly 0% probability of being cost-effective compared to SoC at any threshold \$150,000/QALY or lower, from both the US health care system and modified societal perspective. For the younger population, VN had a nearly 0% probability of being cost-effective compared to SoC at any threshold \$150,000/QALY or lower from the US health care system are system perspective, and had 0.1% probability of being cost-effective at a \$150,000/QALY threshold from a modified societal perspective.

 Table 5.7. Probabilistic Sensitivity Analysis Results: Voretigene Neparvovec versus Standard of

 Care

	Cost-Effective at \$50,000 per QALY ^b	Cost-Effective at \$100,000 per QALY ^b	Cost-Effective at \$150,000 per QALY ^b
Age 15, US Health Care Perspective	0.0%	0.0%	0.0%
Age 3, US Health Care Perspective	0.0%	0.0%	0.0%
Age 15, Modified Societal Perspective	0.0%	0.0%	0.0%
Age 3, Modified Societal Perspective	0.0%	0.0%	0.1%

Scenario Analysis Results

We modelled a scenario in which the duration of benefit is maintained over the lifetime of the patient. In this scenario, we found higher health gains and lower costs for VN patients relative to the base case. This led to lower ICERs of \$438,900/QALY for the older age group and \$180,800/QALY for the younger age group from the US health care system perspective, and \$387,000/QALY for the older age group and \$166,100/QALY for the younger age group from the modified societal perspective.

Table 5.8. Scenario Results for Voretigene Compared to SoC When Duration of Treatment Benefitis Lifetime*

Treatment	SoC	Voretigene	Incremental
Treatment Age: 15			
Total Costs, Us Health Care System Perspective	\$68,571	\$1,009,786	\$941,216
Total Costs, Modified Societal Perspective	\$568,626	\$1,398,613	\$829,986
Voretigene Costs	\$0	\$1,004,876	\$1,004,876
AE Costs	\$0	\$341	\$341
Vision-Related Physician Visit Costs	\$4,570	\$4,570	\$0
Blindness Direct Costs	\$64,001	\$0	-\$64,001
Indirect Costs	\$500,055	\$388,826	-\$111,229
Total QALYs	15.85	18.00	2.14
Blindness-Free Years	11.59	28.56	16.97
ICER, US Health Care System Perspective			\$438,839/QALY
ICER, Modified Societal Perspective			\$386,978/QALY
\$/Additional Blindness Free Year, US Health Care			\$55,469/QALY
System Perspective			
\$/Additional Blindness Free Year, Modified			\$48,914/QALY
Societal Perspective			
Start Age: 3			
Total Costs, US Health Care System Perspective	\$49,653	\$1,010,063	\$960,409
Total Costs, Modified Societal Perspective	\$529,993	\$1,412,519	\$882,526
Voretigene Costs	\$0	\$1,004,876	\$1,004,876
AE Costs	\$0	\$347	\$347
Vision-Related Physician Visit Costs	\$4,839	\$4,839	\$0
Blindness Direct Costs	\$44,814	\$0	-\$44,814
Indirect Costs			
Total QALYs	18.45	23.77	5.31
Blindness-Free Years	18.36	30.24	11.88
ICER, US Health Care System Perspective			\$180,789/QALY
ICER, Modified Societal Perspective			\$166,128/QALY
\$/Additional Blindness Free Year, US Health Care			\$80,833/year
System Perspective			
\$/Additional Blindness Free Year, Modified			\$74,278/year
Societal Perspective			

*Assuming a placeholder WAC of \$1,000,000

Threshold Analysis Results

Prices necessary to reach cost-effectiveness thresholds of \$50,000, \$100,000, \$150,000, \$250,000, and \$500,000 per QALY are listed in Table 5.9, for both age groups and both perspectives. Threshold prices were higher for the younger age group, and higher from the modified societal perspective. With a placeholder WAC of \$1,000,000, a discount of at least 43%, and up to 77%, would be necessary to reach a cost-effectiveness threshold of \$150,000/QALY. Smaller discounts would be needed to achieve cost-effectiveness thresholds of \$250,000 and \$500,000 per QALY, with no discount required at the \$500,000/QALY threshold for the younger age group.

Table 5.9. Threshold Analysis Results

	WAC Per Unit ^b	Unit Price to Achieve \$50,000 /QALY	Unit Price to Achieve \$100,000 /QALY	Unit Price to Achieve \$150,000 /QALY	Unit Price to Achieve \$250,000 /QALY	Unit Price to Achieve \$500,000 /QALY	Discount from WAC To Reach Thresholds ^b
Age 15, US Health Care Perspective	\$1,000,000	\$101,024	\$166,079	\$231,134	\$361,244	\$686,518	31% - 90%
Age 3, US Health Care Perspective	\$1,000,000	\$188,560	\$351,091	\$513,623	\$838,687	\$1,651,346	0% - 81%
Age 15, Modified Societal Perspective	\$1,000,000	\$180,494	\$245,548	\$310,603	\$440,713	\$765,987	23% - 82%
Age 3, Modified Societal Perspective	\$1,000,000	\$248,136	\$410,668	\$573,200	\$898,263	\$1,710,922	0% - 75%

^b Assuming a placeholder WAC of \$1,000,000

Model Validation

Model validation followed standard practices in the field. We tested all mathematical functions in the model to ensure they were consistent with the report (and supplemental Appendix materials). We also conducted sensitivity analyses with null input values to ensure the model was producing findings consistent with expectations. Further, independent modelers tested the mathematical functions in the model as well as the specific inputs and corresponding outputs.

Model validation was also conducted in terms of comparisons to other model findings. We searched the literature to identify models that were similar to our analysis, with comparable populations, settings, perspective, and treatments.

We also compared the ICER model to previously published models. We searched the literature to identify models that were similar to our own, with comparable populations, settings, perspective,

and treatments. While there are no economic evaluations assessing the cost-effectiveness of VN, we reviewed other relevant models in vision-related diseases, with comparisons focusing primarily on modeling approach, and less on the results of these economic evaluations. The incremental cost-effectiveness results whenever stated are intended to serve only as illustrative of what different treatments offer for treating severe visual impairment stemming from different disorders, and not as a direct comparison to the ICER analysis on VN.

Bennison et al. evaluated the cost-effectiveness of ocriplasmin relative to standard-of-care for the treatment of vitreomacular traction (VMT) and macular hole.⁷⁴ This model comprised two parts, a short-term decision tree to simulate whether patients had a successful anatomic outcome, and a long-term Markov model simulating long-term clinical and cost outcomes. While blindness in the ICER model was defined as visual acuity <0.015 decimals, Bennison et al. defined it as 6/60, or 0.1 decimals. Visual acuity decline over time was also modeled differently, with Bennison et al. treating visual acuity decline in the non-study eye the same as that of those in the general population. In the ICER model, disutilities for vision-related impairment were linked to visual acuity in the best eye and visual field average of both eyes, whereas Bennison et al. awarded disutilities based on adverse events related to underlying cause of vision impairment. The ICERs of ocriplasmin relative to standard-of-care ranged from £18,056 for treating VMT without epiretinal membrane (ERM) or full thickness macular hole (FTMH), to £61,059 for treating VMT with ERM but no FTMH.

Dunbar et al. evaluated the cost-utility of screening and laser treatment relative to no screening and treatment for retinopathy of prematurity (ROP), in infants with birthweight <1500g or gestational ages of 28 weeks or less, in a neonatal intensive care unit.⁷⁵ Treatment effect with laser therapy was assumed to be permanent. Visual acuity was measured at the time of screening and at the 10-year post-therapy time point. Utilities were derived from visual acuity estimates in the better-seeing eye. Utility for non-treated eye was 0.59 and treated eye was 0.69, with treatment effect lasting 77.5 years. This study estimated a cost per QALY ratio of \$1,565 for screening and laser therapy. Another economic evaluation by Rothschild et al. comparing screening and laser treatment relative to no screening and treatment for retinopathy of prematurity (ROP) in infants with birthweight <1500g found screening and treatment to be cost-saving from a US societal perspective.⁷⁶

Mitchell et al. evaluated the cost-effectiveness of ranibizumab monotherapy or in combination with laser therapy relative to laser monotherapy for the treatment of diabetic macular edema (DME) in a UK population.⁷⁷ The study used clinical efficacy estimates from the RESTORE trial. Health state utilities for the target patient population were derived from the EQ-5D, and then linked to the best corrected visual acuity (BCVA), with a BCVA score of 0-25 associated with a mean utility of 0.547 and a health state with BCVA score of 86-100 associated with a mean utility value of 0.860. At the end of 15 years, the mean cost per QALY gained with ranibizumab monotherapy was £24,028 and with ranibizumab combination therapy was £36,106. Another economic evaluation conducted from a Canadian health system perspective by Haig et al., using the same clinical efficacy estimates from the RESTORE trial as Mitchell et al. found cost per QALY results of CA\$24,494 using ranibizumab

monotherapy and CA\$36,414 of ranibizumab combination therapy relative to laser monotherapy over a three-year time horizon.⁷⁸

In the treatment of age-related macular degeneration (AMD), a leading cause of severe visual impairment in older adults, we found three economic evaluations conducted in different regional settings.⁷⁹⁻⁸¹ Utility estimates in these models for severe visual impairment ranged between 0.534 to 0.55 across the three studies, while those for full vision (in at least the better-seeing eye) ranged from 0.653 to 0.89. Incremental cost-effectiveness results from these three studies are listed below.

Study	Setting (Perspective)	Intervention	Comparator	Time Horizon	Incremental Cost- effectiveness ratio (cost per QALY gained)
Yanagi et al., 2017 ⁷⁹	Japan (Societal)	Intravitreal aflibercept injection (IAI)	Ranibizumab/ Pegaptanib sodium/ Photodynamic therapy/ Best Supportive Care	12 years	IAI dominates (more effective at lower cost)
Hopley et al., 2004 ^{80*}	United Kingdom (Third Party Payer)	Screening + treatment with high dose zinc & antioxidants in 65+ year- olds	No screening or treatment	5 years	£22,722
Vottonen & Kankaanpaa ⁸¹ *	Finland (Hospital)	Aflibercept	Bevacizumab/Ranibizumab	8 years	€1,801,228/Dominates

 Table 5.10: Key Prior Economic Models Assessing Cost-Effectiveness of Age-Related Macular

 Degeneration (AMD) Treatments

*These studies assessed cost-effectiveness of treatments for wet AMD

5.2 Value-Based Price Benchmarks

Value-based benchmark prices will be released in the revised Evidence Report, which will be released on or about January 11, 2018.

5.3 Potential Budget Impact

We used the cost-effectiveness model to estimate the potential total budgetary impact of VN for the population with biallelic *RPE65*-mediated inherited retinal disease. We used the assumed placeholder price and the three threshold prices for each drug in our estimates of budget impact.

Potential Budget Impact Model: Methods

We used results from the same model employed for the cost-effectiveness analyses to estimate total potential budget impact. Potential budget impact was defined as the total differential cost of using the new therapy rather than relevant existing therapy for the treated population, calculated as differential health care costs (including drug costs) minus any offsets in these costs from averted health care events. All costs were undiscounted and estimated over one- and five-year time horizons. The five-year timeframe was of primary interest, given the potential for cost offsets to accrue over time and to allow a more realistic impact on the number of participants treated with the new therapy.

The potential budget impact analysis included the candidate population eligible for treatment: individuals in the US with biallelic *RPE65*-mediated inherited retinal disease. To estimate the size of the potential candidate population for treatment, we used inputs from a US Securities and Exchange Commission Form 10-K Annual Report by Spark Therapeutics, Inc., which estimated "that there are approximately 3,500 individuals with *RPE65*-mediated inherited retinal diseases in the United States and the five major European markets."⁸² The US population represents approximately 50.06% of the total population in the US and the five major European markets (Germany, France, Italy, Spain and the United Kingdom). Applying that proportion to the total of 3,500 patients results in an estimate of approximately 1,750 eligible individuals in the US. Assuming equal distribution over five years, this resulted in an estimate of 350 patients eligible for VN in the US per year.

ICER's methods for estimating potential budget impact are described in detail at this link: <u>https://icer-review.org/final-vaf-2017-2019/</u> and have recently been updated. The intent of our revised approach to budgetary impact is to document the percentage of participants that could be treated at selected prices without crossing a budget impact threshold that is aligned with overall growth in the US economy.

Briefly, we evaluate a new drug that would take market share from one or more drugs, and calculate the blended budget impact associated with displacing use of existing therapies with the new intervention. In this analysis, we assumed that VN would not displace an active treatment for biallelic *RPE65*-mediated inherited retinal disease, as none were available for these patients.

Using this approach to estimate potential budget impact, we then compared our estimates to an updated budget impact threshold that represents a potential trigger for policy mechanisms to improve affordability, such as changes to pricing, payment, or patient eligibility. As described in ICER's methods presentation (<u>http://icer-review.org/wp-content/uploads/2016/02/ICER-Value-Assessment-Proposed-Updates-Webinar-021317.pdf</u>), this threshold is based on an underlying assumption that health care costs should not grow much faster than growth in the overall national economy. From this foundational assumption, our potential budget impact threshold is derived using an estimate of growth in US gross domestic product (GDP) +1%, the average number of new drug approvals by the FDA over the most recent two-year period, and the contribution of spending on retail and facility-based drugs to total health care spending. Calculations are performed as shown in Table 5.11.

For 2017-18, therefore, the five-year annualized potential budget impact threshold that should trigger policy actions to manage access and affordability is calculated to total approximately \$915 million per year for new drugs.

Item	Parameter	Estimate	Source
1	Growth in US GDP, 2017 (est.) +1%	3.20%	World Bank, 2016
2	Total health care spending, 2016 (\$)	\$2.71 trillion	CMS NHE, 2014
3	Contribution of drug spending to total health	17.7%	CMS National Health
	care spending (%)		Expenditures (NHE), 2016;
			Altarum Institute, 2014
4	Contribution of drug spending to total health	\$479 billion	Calculation
	care spending (\$) (Row 2 x Row 3)		
5	Annual threshold for net health care cost	\$15.3 billion	Calculation
	growth for ALL new drugs (Row 1 x Row 4)		
6	Average annual number of new molecular	33.5	FDA, 2016
	entity approvals, 2013-2014		
7	Annual threshold for average cost growth per	\$457.5 million	Calculation
	individual new molecular entity		
	(Row 5 ÷ Row 6)		
8	Annual threshold for estimated potential	\$915 million	Calculation
	budget impact for each individual new		
	molecular entity (doubling of Row 7)		

Table 5.11. Calculation of Potentia	l Budget Impact Threshold
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Potential Budget Impact Model: Results

Table 5.12 illustrates the per-patient budget impact calculations, based on the assumed placeholder price for VN (\$1,000,000), and the prices for VN to reach \$150,000, \$100,000, and \$50,000 per QALY (\$231,134, \$166,079, and \$101,024, respectively) compared to standard of care. Note that we used the threshold prices assuming treatment at age 15 rather than age three as we assumed

that the prevalent population would be treated initially. Treatment at age three would result in higher threshold prices (due to greater QALY gains) but would apply to the much smaller incident population.

Average Annual Per Patient Budget Impact				
	Placeholder*	\$150,000/QALY	\$100,000/QALY	\$50,000/QALY
Voretigene Neparvovec	\$459,161	\$108,045	\$78,337	\$48,629
Standard of Care	\$160			
Difference	\$459,001	\$107,885	\$78,177	\$48,469

Table 5.12. Per-Patient Budget Impact Calculations Over a Five-year Time Horizon

QALY: quality-adjusted life year

*Assumed placeholder price of \$1,000,000.

The average annual potential budgetary impact when using the assumed placeholder price (\$1,000,000) was an additional per-patient cost of approximately \$459,000. Average annual potential budgetary impact at the three cost-effectiveness threshold prices for the drug ranged from approximately \$107,900 per patient using the price (\$231,134) to achieve \$150,000 per QALY to approximately \$48,500 using the price (\$101,024) to achieve a \$50,000 per QALY cost-effectiveness threshold.

For VN treatment of individuals with biallelic *RPE65*-mediated inherited retinal disease, the annual potential budgetary impact of treating the entire eligible population across all prices (the assumed placeholder price and the three cost-effectiveness threshold prices for \$50,000, \$100,000, and \$150,000 per QALY) did not exceed the \$915 million threshold. The greatest potential annual budget impact of treating the described population with VN was at the assumed placeholder price of \$1,000,000, reaching 38% of the \$915 million threshold. This was largely due to the relatively small number of patients assumed to be treated per year (350) and the relatively low health care costs incurred following initial treatment with VN.

5.4 Summary and Comment

Limitations

This study had several limitations. First, the natural history of *RPE65*-mediated inherited retinal disease has not been thoroughly studied, therefore our underlying disease models have limited data. Second, we were limited in measures of effectiveness for VN to those measures that were captured in the clinical trials as outcomes, as well as in what measures could be linked to quality of life. Because the majority of existing quality-of-life literature for blindness has used visual acuity, we were unable to thoroughly utilize all meaningful outcome measures from the clinical trials.

Additionally, costs and quality of life measures have not, to our knowledge, been studied for this specific patient population; therefore we assumed similarities between this population and people with other types of blindness or visual impairment.

Conclusions

We found that VN improves patient health outcomes compared to standard of care. However, at a placeholder price of \$1,000,000, the high cost makes this unlikely to be a cost-effective intervention at commonly used cost-effectiveness thresholds. However, for ultra-rare diseases, decision-makers in the US and in international settings often give special weighting to other benefits and to contextual considerations that lead to coverage and funding decisions at higher prices, and thus higher cost-effectiveness ratios, than applied to decisions about other treatments.

We found that VN provided more health benefits when given to a younger population, and was therefore more likely to be cost-effective for younger patients. We also found that inclusion of indirect and non-medical costs slightly decreased the total incremental costs for VN, and therefore slightly decreased cost-effectiveness ratios. However, in all base case scenarios, VN would require large discounts to reach commonly used thresholds of cost-effectiveness.

6. Additional Considerations

6.1 Other Benefits and Contextual Considerations

Our reviews seek to provide information on other benefits offered by the intervention to the individual patient, caregivers, the delivery system, other patients, or the public that would not have been considered as part of the evidence on comparative clinical effectiveness. These elements are listed in the table below.

Table 6.1. Potential Other Benefits or Contextual Considerations

many patients who have failed other available treatments. This intervention will have a significant impact on improving the patient's ability to return to work or school and/or their overall productivity.

This intervention will have a significant positive impact outside the family, including on schools and/or communities.

This intervention will have a significant impact on the entire "infrastructure" of care, including effects on screening for affected patients, on the sensitization of clinicians, and on the dissemination of understanding about the condition, that may revolutionize how patients are cared for in many ways that extend beyond the treatment itself.

Other important benefits or disadvantages that should have an important role in judgments of the value of this intervention.

Potential Other Contextual Considerations

This intervention is intended for the care of individuals with a condition of particularly high severity in terms of impact on length of life and/or quality of life.

This intervention is intended for the care of individuals with a condition that represents a particularly high lifetime burden of illness.

This intervention is the first to offer any improvement for patients with this condition.

Compared to best supportive treatment, there is significant uncertainty about the long-term risk of serious side effects of this intervention.

Compared to best supportive treatment, there is significant uncertainty about the magnitude or durability of the long-term benefits of this intervention.

There are additional contextual considerations that should have an important role in judgments of the value of this intervention.

Individuals born with biallelic *RPE65*-mediated retinal diseases currently have no therapies that alter the progression of vision loss. As such, VN represents the first therapy that may stabilize, delay, halt, or reverse loss of vision. Additionally, the availability of treatment may change the paradigm of care by fostering improved screening processes, including genetic testing.

Although biallelic *RPE65*-mediated inherited retinal disease represents a lifelong condition, its perceived severity is highly individual.⁸³ Several individuals who received VN appreciated the improvements in self-confidence, mobility, and independence that they felt following treatment. These benefits may not be adequately captured in the QALY.

A qualitative study of research priorities for people with visual impairments in the Netherlands showed that improving mobility in a visually-oriented society has the potential to improve quality of life through increased independence, decreased social isolation, and improved overall enjoyment.⁸⁴ Although the overall impact of VN on productivity has not yet been studied, it can be postulated that improvements in independence, mobility, and overall visual function may expand the range of employment options open to individuals with biallelic *RPE65*-mediated inherited retinal disease and increase their ability to participate in social activities. One phase III participant provided insight into how treatment with VN directly allowed her to perform work that she would not be able perform had she not received treatment.

Improvements in independence also have the potential to add value to the lives of parents, caregivers and other friends or family members who often make special accommodations to their homes, routines, and employment to ensure that the needs of with visual impairment met. In our discussion with patients and parents, some patients expressed the improved ability to navigate their school settings without assistance and shared stories of successful transitions between education and the workforce.

As discussed in the Controversies and Uncertainties section, the degree to which VN may alter disease progression over the long term is unknown. Likewise, while the adverse events surrounding administration of the therapy appear mild to moderate in severity, the long-term risk of serious side effects remains unclear.

Finally, as with many new therapies entering the market, the potential for VN to exacerbate health disparities cannot be ignored. Spark Therapeutics has publicly stated that VN will only be available in a limited number of Centers of Excellence that specialize in inherited retinal diseases.⁹ Individuals who do not live in close proximity to one of these centers may have difficulty accessing the treatment. Similarly, the high price tag that is likely to be attached to VN, compounded by the deductibles and copayments associated with the treatment's surgical component, may make this therapy out of reach for those without adequate insurance coverage.

6.2. Identification of Low-Value Services

As described in its Final Value Assessment Framework for 2017-2019, ICER will now include in its reports information on wasteful or lower-value services in the same clinical area that could be reduced or eliminated to create headroom in health care budgets for higher-value innovative services (for more information, see <u>https://icer-review.org/final-vaf-2017-2019/</u>). ICER encourages all stakeholders to suggest services (including treatments and mechanisms of care) currently used for people with visual disorders that could be reduced, eliminated, or made more efficient. We are looking for information on low-value services used in the management of visual disorders beyond the potential offsets that arise from a new intervention.

This is the first ICER review of voretigene neparvovec.

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Appendix A. Search Strategies and Results

Table A1. PRISMA 2009 Checklist

	#	Checklist Item		
		TITLE		
Title	1	Identify the report as a systematic review, meta-analysis, or both.		
		ABSTRACT		
Structured Summary	2	Provide a structured summary including, as applicable: background; objectives; data sources; study eligibility criteria, participants, and interventions; study appraisal and synthesis methods; results; limitations; conclusions and implications of key findings; systematic review registration number.		
		INTRODUCTION		
Rationale	3	Describe the rationale for the review in the context of what is already known.		
Objectives	4	Provide an explicit statement of questions being addressed with reference to participants, interventions, comparisons, outcomes, and study design (PICOS).		
METHODS				
Protocol and	5	Indicate if a review protocol exists, if and where it can be accessed (e.g., Web		
Registration		address), and, if available, provide registration information including registration		
Fligibility Criteria	6	Specify study characteristics (e.g. PICOS length of follow-up) and report		
Lingibility criteriu	U	characteristics (e.g., years considered, language, publication status) used as criteria		
Information	7	Describe all information sources (e.g., databases with dates of coverage, contact with		
Sources	-	study authors to identify additional studies) in the search and date last searched.		
Search	8	Present full electronic search strategy for at least one database, including any limits		
		used, such that it could be repeated.		
Study Selection	9	State the process for selecting studies (i.e., screening, eligibility, included in systematic review, and, if applicable, included in the meta-analysis).		
Data Collection	10	Describe method of data extraction from reports (e.g., piloted forms, independently,		
Process		in duplicate) and any processes for obtaining and confirming data from investigators.		
Data Items	11	List and define all variables for which data were sought (e.g., PICOS, funding sources) and any assumptions and simplifications made.		
Risk of Bias in	12	Describe methods used for assessing risk of bias of individual studies (including		
Individual studies		specification of whether this was done at the study or outcome level), and how this		
	42	information is to be used in any data synthesis.		
Summary Measures	13	State the principal summary measures (e.g., risk ratio, difference in means).		
Synthesis of	14	Describe the methods of handling data and combining results of studies, if done,		
Results		including measures of consistency (e.g., I ²) for each meta-analysis.		
Risk of Bias	15	Specify any assessment of risk of bias that may affect the cumulative evidence (e.g.,		
Across studies		publication bias, selective reporting within studies).		
Additional	16	Describe methods of additional analyses (e.g., sensitivity or subgroup analyses, meta-		
Analyses				
RESULIS				
Study Selection	17	Give numbers of studies screened, assessed for eligibility, and included in the review,		
-----------------	----	--		
		with reasons for exclusions at each stage, ideally with a flow diagram.		
Study	18	For each study, present characteristics for which data were extracted (e.g., study size,		
Characteristics		PICOS, follow-up period) and provide the citations.		
Risk of Bias	19	Present data on risk of bias of each study and, if available, any outcome level		
within Studies		assessment (see item 12).		
Results of	20	For all outcomes considered (benefits or harms), present, for each study: (a) simple		
Individual		summary data for each intervention group (b) effect estimates and confidence		
Studies		intervals, ideally with a forest plot.		
Synthesis of	21	Present results of each meta-analysis done, including confidence intervals and		
Results		measures of consistency.		
Risk of Bias	22	Present results of any assessment of risk of bias across studies (see Item 15).		
Across Studies				
Additional	23	Give results of additional analyses, if done (e.g., sensitivity or subgroup analyses,		
Analysis		meta-regression [see Item 16]).		
		DISCUSSION		
Summary of	24	Summarize the main findings including the strength of evidence for each main		
Evidence		outcome; consider their relevance to key groups (e.g., healthcare providers, users,		
		and policy makers).		
Limitations	25	Discuss limitations at study and outcome level (e.g., risk of bias), and at review-level		
		(e.g., incomplete retrieval of identified research, reporting bias).		
Conclusions	26	Provide a general interpretation of the results in the context of other evidence, and		
		implications for future research.		
		FUNDING		
Funding	27	Describe sources of funding for the systematic review and other support (e.g., supply		
		of data); role of funders for the systematic review.		

From: Moher D, Liberati A, Tetzlaff J, Altman DG. The PRISMA Group (2009). Preferred Reporting Items for Systematic Reviews and Meta-Analyses: The PRISMA Statement. PLoS Med 6(6): e1000097. doi:10.1371/journal.pmed1000097

Figure A1. PRISMA Flow Chart Showing Results of Literature Search for Voretigene Neparvovec



Appendix B. Previous Systematic Reviews and Technology Assessments

We did not identify any completed technology assessments or peer-reviewed systematic reviews of voretigene neparvovec for Biallelic *RPE65*-Mediated Retinal Disease, however the National Institute for Health and Care Excellence (NICE) in the UK has published a draft scope for an appraisal of the clinical and cost effectiveness of voretigene. The appraisal's completion date is yet to be confirmed.

NICE: Voretigene neparvovec for treating inherited retinal dystrophies caused by RPE65 gene mutations

https://www.nice.org.uk/guidance/indevelopment/gid-ta10200/documents

NICE has proposed to appraise the clinical and cost effectiveness of voretigene neparvovec within its marketing authorization for treating inherited retinal dystrophies caused by RPE65 gene mutations.

Appendix C. Ongoing Studies

Title, Trial Sponsor, ClinicalTrials.gov Identifier	Study Design	Treatment Arms	Patient Population	Key Outcomes	Estimated Completion Date
Clinical Trial of Gene	Phase I/II	1. Low dose	Inclusion Criteria	Primary Outcome Measures	October 2018
Therapy for the		AAV-RPE65	 Age ≥3 	 Adverse events related to 	
Treatment of Leber	Non-	subretinal	 Early-onset severe retinal dystrophy 	treatment	Long-term
Congenital Amaurosis	randomized	administration	consistent with RPE65 deficiency		follow-up until
(LCA) (OPTIRPE65)				Secondary Outcome	April 2023
	Single group	2. Intermediate	Exclusion Criteria	<u>Measures</u>	
MeiraGTx UK II Ltd	assignment	dose AAV-RPE65	 Females who are pregnant or 	 Visual function 	
		subretinal	breastfeeding	 Retinal function 	
NCT02781480	Estimated	administration	 Participation in another research study 	 Quality of life 	
	Enrollment:		involving investigational therapy for	-	
	27	3. High dose	ocular disease within last 6 months		
		AAV-RPE65			
		subretinal			
		administration			

Appendix D. Clinical Effectiveness Supplemental Information

Additional Endpoints from Clinical Trials

Pupillary light reflex (PLR)

Pupillary light reflex (PLR) was measured in early voretigene neparvovec studies as a secondary endpoint. However, in the phase III study, a decision was made by the study sponsor (with FDA approval) to make PLR an exploratory instead of secondary endpoint due to issues with control (no untreated eye), measurement (nystagmus) and maintenance of the pupillometer. Exploratory data on PLR are not reported in the phase III manuscript, supplement, or 2-year poster.

Prior trials stated improved pupillary response after treatment and cite individual study participant data (no aggregate results).^{58,63}

Ocular motility testing

The original pilot study of three participants who underwent low dose voretigene neparvovec treatment in the worst-seeing eye used digital eye-movement video to assess ocular motility including nystagmus. Each of the three enrolled individuals had frequent ocular movements of varying degrees at baseline. Following treatment, all three participants had reduced monocular and binocular nystagmus frequency and amplitude which lasted out to 1.5 years.⁸⁵ It has been hypothesized that improvements in visual acuity may stem from reduced nystagmus.⁸⁶ The phase III study did not provide baseline or follow-up nystagmus data.

Functional magnetic resonance imaging (fMRI)

To assess whether treatment with voretigene neparvovec altered the visual cortex responsiveness to light, a longitudinal functional MRI study was performed on a subset of participants enrolled in the Phase I and II studies.^{87,88}

Participants scheduled to receive contralateral treatment in the Phase I follow-on study underwent baseline magnetic resonance imaging (MRI) to identify baseline cortical response. Images were looked at both in the areas of the brain associated with the untreated and originally treated eye and provided a baseline with which to assess changes after contralateral eye treatment (Phase I follow-on study).

Follow-up data out to three years shows that in the seven participants imaged, all but one had increased cortical activation following treatment.⁸⁹ Levels of activation varied widely depending on

the subject's age, disease progression and location of voretigene neparvovec injection (see Appendix Figure D1).⁸⁹ A longitudinal regression using mixed effects showed associations between visual cortex activation and clinical measures of visual function. Full-field light sensitivity and pupillary light response were positively correlated with improvement while visual acuity and visual field were not.⁸⁹

Figure D1. Longitudinal Functional Magnetic Resonance Imaging (MRI) in subset of Phase I followon study subjects⁸⁹



Appendix E. Comparative Value Supplemental Information

Figure E1. Impact Inventory⁹⁰

Sector	Type of Impact (list category within each sector with unit of	Include Reference C FromPe	d in This ase Analysis rspective?	Notes on Sources of
	measure if relevant) ^a	Health Care Sector	Societal	Evidence
Formal Health Care Sector	- 2			
	Health outcomes (effects)			
	Longevity effects	X	X	
	Health-related quality-of-life effects	X	X	
	Other health effects (eg, adverse events and secondary transmissions of infections)	X	X	
Health	Medical costs			
	Paid for by third-party payers	X	X	
	Paid for by patients out-of-pocket	X	X	
	Future related medical costs (payers and patients)	X	X	
	Future unrelated medical costs (payers and patients)			
Informal Health Care Sector				
	Patient-time costs	NA	X	
Health	Unpaid caregiver-time costs	NA	X	
	Transportation costs	NA		
Non-Health Care Sectors (with ex	amples of possible items)			
	Labor market earnings lost	NA	X	
Productivity	Cost of unpaid lost productivity due to illness	NA	X	
	Cost of uncompensated household production ^b	NA		
Consumption	Future consumption unrelated to health	NA		
Social Services	Cost of social services as part of intervention	NA	X	
Legal or	Number of crimes related to intervention	NA		
Criminal Justice	Cost of crimes related to intervention	NA		
Education	Impact of intervention on educational achievement of population	NA	X	
Housing	Cost of intervention on home improvements (eg, removing lead paint)	NA		
Environment	Production of toxic waste pollution by intervention	NA		
Other (specify)	Other impacts	NA		

Appendix F. Data Extraction Summary Table

Author & Year of	Study Design and	Interventions (n) &	Major Inclusion &	Patient	Key Outcomes	Harms
Publication	Duration of Follow-	Dosing Schedule	Exclusion Criteria	Characteristics		
(Trial Name)	up					
	Phase III, open	1) Vorotigono	Inclusion	Ago yrs	1 year Mean MIMT (SD)	
(2017) ³¹	labol randomized		> 2 years old: hiallolic	Aye, yis	Poth avec	(mITT) in
(2017)			≥ 5 years olu, biallelic	1 + 1 + 7 + 1 + 9	$\frac{1}{1} \frac{1}{1} \frac{1}$	
	control trial		kPE65 gene mutation;	1) 14.7(11.8)	1) 1.8(1.1)	intervention
manuscript		or LUX I URINA	both eyes 20/60 or	2) 15.9(9.5)	2) 0.2(1.0)	group (n=20)
	1-year primary	(n=21)	worse or visual field <		P=0.0013	# events, #
Study 301	endpoint	11	20° in any meridian;	Sex, N(%)	First eye/ Second eye	patients (% pts)
		1.5x10 ¹¹ vector	sufficient viable retinal	Female	1) 1.9(1.2)/ 2.1(1.2)	
Fair		genomes (vg) per	cells; able to perform	1) 12(57)	2) 0.2(0.6)/ 0.1(0.7)	Increased
	Performed by 5	eye in 0.3ml	mobility test (MLMT)	2) 6(60)	P=0.0005/ P=0.0001	intraocular
	surgeons at 2	subretinal	but unable to pass at 1			pressure: 5, 4(20)
	hospitals:	injection	LUX	Age group, N(%)	Goldmann visual field, sum	
	CHOP/U of Iowa		Exclusion	<10 yrs/ ≥10 yrs	total degrees	Cataract 4, 3(15)
		2) Control group,	Participation in gene	1) 9(43)/12(57)	Mean (SD)	
		eligible to receive	therapy or	2) 4(40)/6(60)	1) 673.9(423.7)	Retinal tear 2,
		VN after 1 year	investigational drug		2) 397.8(367.3)	2(10)
		(n=10)	study; used high dose	MLMT passing	P=0.0059	
			retinal compounds in	level, N(%)		Eye inflammation
			past 18 months;	<125 lux/≥125	Humphrey visual field,	6, 2(10)
			intraocular surgery in	lux	foveal sensitivity/macula	
			past 6 months;	1) 12(57)/9(43)	threshold (dB)	Macular hole 2, 1
			contraindications to	2) 4(40)/6(60)	Mean (SD)	(5%) - same eye,
			operative meds;		1) 25.8(9.1)/ 24.0(8.0)	full-thickness
			conditions that		2) 21.5(8.9)/ 15.8(7.4)	macular hole
			preclude outcome		P=0.18/ P=0.0005	spontaneously
			interpretation			resolved

Author & Year of	Study Design and	Interventions (n) &	Major Inclusion &	Patient	Key Outcomes	Harms
Publication	Duration of Follow-	Dosing Schedule	Exclusion Criteria	Characteristics		
(Trial Name)	up					
Quality rating	C D 2017	0 0 0017	6 D 0047	0 0 0 0017		
Russell, ARVO	See Russell 2017	See Russell 2017	See Russell 2017	See Russell 2017	MLMT- Mean bilateral	lotal adverse
poster, 2017 ³⁴					change score (SD)	events: 32 in 19
	2 years for original	1) Original			1) 1.9 (1.1)	subjects (66%)
	intervention group	intervention at 2			2) 2.1 (1.6)	
Study 302		years				Cataract: 7
	1 year from				Averaged over both eyes	events in 4
	crossover controls	2) Delayed			White light FST Mean	subjects (14%)
	"delayed	intervention at 1			change (cd.s/m2) (SD)	
	intervention"	year			1) 2.27 –log10 (1.65)	Retinal tear: 3
					2) 2.86 (1.49)	events in 3
						subjects (10%)
					Visual Acuity LogMAR	
					mean (SD) change	Retinal deposits:
					1) –0.16 (0.36) (+8 letters)	3 events in 3
					2) –0.09 (0.22) (+4.5	subjects (10%)
					letters)	
						Macular hole: 2
					Visual Field mean (SD)	events in 2
					change	subjects (7%)
					Goldmann sum total	
					degrees on GVF III4e	Eye
					1) 311.6 (295.3)	inflammation: 4
					2) 194.3 (244.7)	events in 2
						subjects (7%)
					Humphrey macula	
					threshold	
					1) 6.45 (7.35) dB	
					2) 5.23 (9.92) dB	

Author & Year of	Study Design and	Interventions (n) &	Major Inclusion &	Patient	Key Outcomes	Harms
Publication	Duration of Follow-	Dosing Schedule	Exclusion Criteria	Characteristics		
(Trial Name)	up					
Quality rating						
Hui, Molecular	See Russell 2017	See Russell 2017	Russell 2017	See Russell 2017	18/21 intervention subjects	None
Therapy					tested negative for T cell	
(2016) ⁹¹	Safety study	Immunological			responses against AAV2	
		assays designed			and RPE65 across all	
abstract		to monitor			timepoints. One subject	
		cellular immune			was positive against AAV2	
		responses.			capsid at baseline (55.0	
					SFU) and positive against	
					RPE65 at the 1 year	
					timepoint (171.7 SFU).	
					Another subject was	
					positive at 1 year for RPE65	
					only (170.0 SFU). Positive	
					responses were considered	
					very weak with respect to	
					threshold cutoff values.	
					One subject displayed a	
					moderate response (518.3	
					SFU) against RPE65 at	
					baseline only. Positive T cell	
					responses prior to vector	
					administration are unlikely	
					to be related to gene	
					transfer.	

Author & Year of	Study Design and	Interventions (n) &	Major Inclusion &	Patient	Key Outcomes	Harms
Publication	Duration of Follow-	Dosing Schedule	Exclusion Criteria	Characteristics		
(Trial Name)	ир					
Quality rating Maguire Lancet	Single arm	Voretigene	Inclusion	Age Pange: 8-44	Nustaamus frequency (Hz)	No serious
(2000)63			ICA diagnosis:	Age hange: 0-44	Po days Pango 0.2.0	advorso avonts
(2009)	to controlatoral		molocular diagnosis of	$E_{\text{omale}} N(\theta)$	50 days halige 0-5.0	reported
Manuscript	ovo with como	bdeesv2	PDE65 mutations: ago	Total: E /12	Visual acuity	reporteu
wanuscript	eye with some	IINPLOJVZ	8 44 yrst visual aquity 4	(41.7)	improved in 0 patients	Macular hole (1
Study 101	motchod	1) Low doco:	20/200 or visual field	(41.7)	although not significantly 2	wacular note (1
Study 101	individuals for	1) LOW UDSE. 1 Ex10 ¹⁰ vector	loss than 20°	Nuctormuc	unchanged 1 worsened	subject) @ day 14
	nunviduais ioi	1.5X10 Vector		frequency at	Not correlated with doce or	post treatment
	roflovoc	genomes (vg) per	Evolution	hequency at		Vactor datacted
	Tellexes	cubrotinal	EXClusion Darticipation in trial of	Daseille Bango 0 2 4 2:	age.	in toors of 6
	Doco occulation	injection	invostigational drug in	Ralige 0.5-4.2.	Visual field improvements	subjects ranging
	Dose escalation	(n-2)	nost 6 months		in 12 patients but with	from 1.4 days
	Porformed by 2	(11-5)	past o months,		substantial variability	after procedure
	performed by 2	2) Modium doso:	procludos accurato		Younger subjects sow more	alter procedure.
	privsiciaris at 2	2) We did in dose.	preciudes accurate		improvement: correlated	Vactor in blood or
			lack of sufficient rotinal		with amount of viable	sorum dotoctod
	Seconda	eve in 0 3ml	cells: ocular surgery in		retina	in 2/2 high dose
	Universitá degli	cubrotinal	nast 6 months:		retina	subjects
	Studi de Nanoli	injection (n=6)	sensitivity to surgical		Punillary reflex improved in	Subjects
		injection (n=0)	meds: neutralizing		treated eve of all subjects	
	2 year follow-up	3) High dose:	antibodies AAV2 of		compared to untreated eve	
		1 5x10 ¹¹ vector	1.1000		compared to uniferted eye	
		genomes (vg) ner	1.1000		Mohility test	
		eve in 0 3ml			4 children increased	
		subretinal			accuracy and speed after ty	
		injection (n=3)			accuracy and speed after tx	
		injection (n=5)				

Author & Year of	Study Design and	Interventions (n) &	Major Inclusion &	Patient	Key Outcomes	Harms
Publication	Duration of Follow-	Dosing Schedule	Exclusion Criteria	Characteristics		
(Trial Name)	up					
Quality rating						
Testa,	Three-year follow	See Maguire 2009	See Maguire 2009	Age: 11-26	Best Corrected Visual Acuity	None in third yr
Ophthalmology	up of 5 Italian					
Manuscript	patients from			Gender: F 2/5;	NP01:	
(2013) ⁸⁶	Maguire 2009			M: 3/5	Baseline RE: 2.0	
					Year 3 RE: 1.52	
	NP01, NP02, NP03,			Eye injected: R		
	NP04 and			4/5; L 1/5	NP02:	
	NP15				Baseline RE: 2.0	
				Vector volume:	Year 3 RE: 1.49	
				150-300 μL		
					NP03:	
				Concentration:	Baseline RE: 1.48	
				1.0-5.0 (10 per	Year 3 RE: 0.96	
				μL)		
					NP04:	
					Baseline LE: 1.02	
					Year 3 LE: 0.57	
					NP15	
					Baseline RF 0.85	
					Year 3 RE: 0.56	

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Publication	Duration of Follow-	Dosing Schedule	Exclusion Criteria	Characteristics		
(Trial Name)	up					
Quality rating	Dhasa I fallow an	Manatiaana	See McCuire 2000	See McCuine	Coldman viewal field N(0/)	
Bennett, Lancet	Phase I follow-on	voretigene	See McGuire 2009	See McGuire	Golaman Visual fiela, N(%)	NO AES related to
(2016)55	(Study 101)	neparvovec (VN)		2009	Increase 220 sum total	AAV vector
Manuscript		or AAV2-	Descriptive stats, N(%)	Age at re-	degrees: 6(60)	
	Ireatment of	hRPE65v2	calculated by ICER; 3	administration	Decrease ≥20 sum total	Dellen formation
Study 102	contralateral eye	11	years	Range 11-	degrees: 3(30)	(uneven surface
		Dose: 1.5x10 ¹¹		46	No change: 1(10)	of cornea) - 3
	See McGuire 2009	vector genomes				patients
		(vg) to		1 patient from	Change in full-field light	
	3 years	contralateral eye		first injection	sensitivity threshold (dB)	Cataracts – 2 pts
		in 0.3ml		not eligible for	<i>(>10dB):</i> 8(80)	
		subretinal		follow-on		SAEs:
		injection		because of	Visual acuity	Post-op bacterial
				glaucoma in	No change: 8(80)	endophthalmitis
		N= 11 although		contralateral	Improved: 1(10)	with intraocular
		final data		еуе	Worsened: 1(10)	pressure and
		provided on 10				optic atrophy – 1
		patients (one		Time between	Mobility-at lower light	pt
		patient had post-		first and second	levels	
		op eye infection)		injection (years)	No change: 2(20)	Myopia requiring
				Range: 1.71-	1 level: 1(10)	correction of >10
				4.58	2 levels: 3(30)	diptres and
					3 levels: 3(30)	retinal thinning –
					5 levels: 1 (10)	1 pt
					Pupillary light reflex	
					improvement in all patients	Humoral and cell-
						mediated
						response to AAV2
						at 4 weeks – 1 pt

Author & Year of	Study Design and	Interventions (n) &	Major Inclusion &	Patient	Key Outcomes	Harms
Publication	Duration of Follow-	Dosing Schedule	Exclusion Criteria	Characteristics		
(Trial Name)	up					
Quality rating						
Ashtari,	Single arm	See Bennett 2016	See Bennett 2016	See Bennett	fMRI baseline (after 1 st gt,	None described
Opthalmology	N=7 (from 11 that			2016	before contralateral eye)	
(2017) ⁸⁹	had contralateral				and after tx of contralateral	
	eye tx in 102)				eye. Increases in right, left	
Manuscript					and total hemisphere	
	3 yrs				cortical activation after	
					gene therapy was	
					associated with improved	
					clinical outcomes of white	
					red and blue light full field	
					stimulus threshold and	
					pupillary reflex	
Astari,	See Bennett 2016	See Bennett 2016	See Bennett 2016	See Bennett	Tractography results	NA
Molecular				2016	showed higher RT tract	
Therapy	Pre-tx for	10 GT			density for LCA2 patients in	
(2016) ⁹²	contralateral eye	11 matched			the hemisphere ipsilateral	
	compared to	controls			to their untreated eye and	
abstract	treated eye in	For fMRI			a higher GS tract density	
	Maguire				ipsilateral to their treated	
	(post-tx reported				eyes. Control subjects	
	above in Ashtari				showed symmetrical tracts	
	Opthamology				for both RT and GS	
	2017)				pathways.	

Author & Year of	Study Design and	Interventions (n) &	Major Inclusion &	Patient	Key Outcomes	Harms
Publication	Duration of Follow-	Dosing Schedule	Exclusion Criteria	Characteristics		
(Trial Name)	up					
Quality rating						
Ashtari, Science	See Bennett 2016	See Bennett 2016	See Bennett 2016	See Bennett	Results from DTI, diffusion	NA
Translational				2016	tractography, and fMRI	
Medicine	10 LCA2 patients	Diffusion tensor			along with correlation of	
(2016) ⁹²	and	imaging (DTI) to			these data with nystagmus	
Manuscript	11	examine the			measures, age, and length	
	demographically	deprivation and			of time after treatment in	
	matched sighted	subsequent			LCA2 patients suggested	
	controls matched	unilateral retinal			that retinal gene therapy	
	for age, gender,	gene therapy on			may promote	
	ethnicity, and	the organization			remvelination of	
	handedness.	and/or			geniculostriate fiber axons	
		reorganization of			as well as local changes	
		microstructure in			within the V1 favoring the	
		V1			treated eve. These	
		• = .			observations suggest that	
					the functional plasticity for	
					nations receiving rational	
					gono thorany may be	
					gene therapy may be	
					related to structural	
					changes in the brain.	

Author & Year of	Study Design and	Interventions (n) &	Major Inclusion &	Patient	Key Outcomes	Harms
Publication	Duration of Follow-	Dosing Schedule	Exclusion Criteria	Characteristics		
(Trial Name) Quality rating	up					
Ashtari,	5 pts from Bennet	See Bennett 2016	See Bennett 2016	See Bennett	All subjects showed	NA
Molecular	2016 after			2016	significant increased	
Therapy	contralateral				cortical activations after re-	
(2012) ⁸⁷	injection				administration. While	
					younger subjects showed	
abstract					considerable activations,	
					there were no significant	
					cortical responses for the	
					baseline of the older	
					subjects. fMRI results	
					revealed significant	
					improvement in	
					visual function of 5 LCA	
					patients who received re-	
					administration of	
					AAV2-hRPE65v2 to their	
					contralateral eye with no	
					adverse effect to	
					the functionality of their	
					previously treated eye.	
					Younger subjects'	
					cortical activations at	
					paseline may be due to less	
					dogonoration as compared	
					to older patients.	

Author & Year of	Study Design and	Interventions (n) &	Major Inclusion &	Patient	Key Outcomes	Harms
Publication	Duration of Follow-	Dosing Schedule	Exclusion Criteria	Characteristics		
(Trial Name)	up					
Quality rating						
Bennett,	Single arm safety	Voretigene	See Bennett 2016	Age:	Visual acuity, logMAR	No surgical
Science	report on first 3	neparvovec (VN)		CH12: 46	(higher=worse)	complications
Translational	patients to receive	or AAV2-		CH11: 27	post-contralateral injection	
Medicine	contralateral	hRPE65v2		NP01: 29	CH12: 2.0	No serious AEs
(2012) ⁶²	treatment as part				CH11: 0.58	
Manuscript	of Phase 1 Follow-	See Bennet 2016		Sex: all Female	NP01: 1.6	AE:
	on (see Bennett			Years after first		Surface irritation
	102 for full results)			treatment:	Full-field light sensitivity	Sprained ankle
Subset 102 for				CH12: 2.1	CH12: no improv	Headache
safety	2/3 pts F/U until			CH11: 2.3	CH11: increased	
	day 180			NP01: 3.7	NP01: increased	Vector present in
	1 pt final data is					tears and blood
	average 180 & 365			Visual acuity in	fMRI total visual cortex	after injection up
				logMAR	changes with high contract	to day 3
				(higher=worse)	at 30/60 days post injection	
				pre-contral	(mm²)	Some transient
				inject:	CH12: 1729/8110	immune
				CH12: 2.6	CH11: 9658/13366	response, one pt
				CH11: 0.64	NP01: 241/784	with high
				NP01: 1.83		background
					Pupillary light reflex	forming units
					improved after treatment	
					of contralateral eye	
					Mobility test:	
					CH12 no data reported	
					CH11 10 lux (p=0.015)	
					NP01 5 lux (p=0.005)	

Author & Year of	Study Design and	Interventions (n) &	Major Inclusion &	Patient	Key Outcomes	Harms
Publication	Duration of Follow-	Dosing Schedule	Exclusion Criteria	Characteristics		
(Trial Name)	up					
Quality rating						
Simonelli,	See Maguire 2008	See Maguire 2008	See Maguire 2008	See Maguire	Objective measures	No serious
Molecular				2008	Pupillary light reflex at 1.5	adverse event
Therapy	Follow-up out to				years showed sustained	through 1.5 years
(2010)*5	1.5 yrs				improvement in velocity	
					and amplitude in treated vs	Mild increase in
Manuscript					untreated eye	short run serum neutralizing
Follow-up to					Reductions in ocular	antibodies to
Maguire 2008					motility maintained (and	AAV2 in 2
					lowered) at 1.5 yrs	patients –normal
					compared to baseline in	at 1 year
					both eyes	
						Prior macular
					Electroretinography: no	hole (subject 2)
					change from baseline to 1.5	not expanded
					years (response flash)	
					Subjective measures	
					Visual acuity same at 1.5	
					years (see Maguire, 2008)	
					Pts 1&3 flipped best eye	
					after treatment	
					Mobility testing showed	
					slight continuous	
					improvement between day	
					30 and 1.5 years.	

Author & Year of	Study Design and	Interventions (n) &	Major Inclusion &	Patient	Key Outcomes	Harms
Publication	Duration of Follow-	Dosing Schedule	Exclusion Criteria	Characteristics		
(Trial Name)	up					
Quality rating						
Maguire, JAMA	Safety	Voretigene	Inclusion	Ages: 19, 26, 26	Reductions in Nystagmus	Patient 2:
200893		neparvovec (VN)	LCA diagnosis; RPE65	All pts: right eye	Freq after injection (Hz),	Outer lamellar
	N=3	or AAV2-	mut; age 8-27; visual	treated	right/left eye	cyst in fovea
Manuscript		hRPE65v2	acuity ≤ 20/200 or	Female, N (%): 2	1) 1.2/1.2	noted on day 5
	LCA2		visual field less than 20	(66.7)	(difference -0.8/-0.8)	after injection;
Pilot/Safety		1) Subject 1	degrees		2) 0.9/0.9	Macular hole 2
		2) Subject 2		Nystagmus Freq	(difference -0.1/-0.1)	weeks post-
		3) Subject 3	Exclusion	before injection	3) 1.4/1.1	surgery
			Participation in study	(Hz), right/left	(difference -0.1/-0.27)	
		Single injection-	of investigational drug	еуе		Patient 1:
		subretinal	or ocular surgery in	1) 2.0/2.0	Pupillary Light Reflex	Tear showed
			past 6 months;	2) 1.0/1.0	All pts had greater	AAV2 on Day 1
		Dose: 1.5x10 ¹⁰ vg	conditions that	3) 1.5/1.37	response to light stimulus;	post surgery, no
		in 150 µl of	preclude endpoint		each eye ~3x as sensitive to	evidence of
		phosphate-	interpretation; lack of	Visual Acuity	light	dissemination, no
		buffered saline	sufficient viable retinal	(logMAR),		humoral immune
		supplemented	cells by OCT;	right/left eye	Visual Acuity, logMAR	response
		with Pluronic F-68	complicating systemic	1) 2.0/1.72	right/left eye (difference in	
		NF Prill Poloxamer	diseases or abnormal	2) 2.0/1.04	treated eye)	Patient 2:
		188 and chicken β	baseline labs;	3) 1.5/1.05	1) 1.72/1.74 (0.28)	neutralizing
		actin (CBA)	sensitivity to meds for		2) 1.55/1.04 (0.45)	antibody titers
		promoter	surg; presence of	Visual Field	3) 1.16/1.03 (0.34)	increased post-
			neutralizing antibodies	(degrees),		surgery but
			to AAV2 above 1:1000	right/left eye	Visual Field, degrees	diminished over
				1) 41/36	(difference in treated eye)	time
				2) 62/55	1) 177/26 (136/-10)	
				3) 147/203	2) 213/75 (151/20)	
					3) 210/160 (63/-43)	